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# Licensing Sub Committee Hearing Panel

Date: Thursday, 6 April 2023

Time: 10.00 am

Venue: Council Antechamber, Level 2, Town Hall Extension

Everyone is welcome to attend this committee meeting.

#### Access to the Council Antechamber

Public access to the Council Antechamber is on Level 2 of the Town Hall Extension, using the lift or stairs in the lobby of the Mount Street entrance to the Extension. **There is no public access from any other entrances of the Extension.** 

### Membership of the Licensing Sub Committee Hearing Panel

**Councillors** - Connolly, Andrews and T Judge

## Agenda

#### 1. Urgent Business

To consider any items which the Chair has agreed to have submitted as urgent.

#### 2. Appeals

To consider any appeals from the public against refusal to allow inspection of background documents and/or the inclusion of items in the confidential part of the agenda.

#### 3. Interests

To allow Members an opportunity to [a] declare any personal, prejudicial or disclosable pecuniary interests they might have in any items which appear on this agenda; and [b] record any items from which they are precluded from voting as a result of Council Tax/Council rent arrears; [c] the existence and nature of party whipping arrangements in respect of any item to be considered at this meeting. Members with a personal interest should declare that at the start of the item under consideration. If Members also have a prejudicial or disclosable pecuniary interest they must withdraw from the meeting during the consideration of the item.

4.	Summary Review of a Premises Licence - Queens Hotel, Sedgeford Road, Harpurhey, Manchester, M40 8QU The report of the Head of Planning, Building Control and Licensing is enclosed.	5 - 68
5.	Summary Review of a Premises Licence - The Vine, Glendower Drive, Manchester, M40 7TD The report of the Head of Planning, Building Control and Licensing is enclosed.	69 - 200
6	Tomporany Event Notice Empire House Manchester 2	

 Temporary Event Notice - Empire House Manchester, 2 Empire Street, Manchester, M3 1JA Report to follow.

### Information about the Committee

The Licensing Sub-Committee Hearing Panel fulfills the functions of the Licensing Authority in relation to the licensing of premises.

A procedure has been agreed which governs how the Panel will consider such applications.

Decisions made by the Panel will be under delegated authority and will not require to be referred to the Council for approval. Meetings are controlled by the Chair, who is responsible for seeing that the business on the agenda is dealt with properly.

Copies of the agenda are published on the Council's website. Some additional copies are available at the meeting from the Governance Support Officer.

The Council is concerned to ensure that its meetings are as open as possible and confidential business is kept to the strict minimum. When confidential items are involved these are considered at the end of the meeting at which point members of the public are asked to leave.

Smoking is not allowed in Council buildings.

Joanne Roney OBE Chief Executive Level 3, Town Hall Extension, Albert Square, Manchester, M60 2LA

## **Further Information**

For help, advice and information about this meeting please contact the Committee Officer:

Ian Smith Tel: 0161 234 3043 Email: ian.hinton-smith@manchester.gov.uk

This agenda was issued on **Wednesday, 29 March 2023** by the Governance and Scrutiny Support Unit, Manchester City Council, Level 2, Town Hall Extension (Library Walk Elevation), Manchester M60 2LA

#### Manchester City Council Report for Resolution

Report to:	Licensing Sub-Committee Hearing Panel – 06 April 2023
Subject:	Queens Hotel, Sedgeford Road, Harpurhey, Manchester, M40 8QU (Summary Review of Premises Licence, App ref: 286432)
Report of:	Head of Planning, Building Control & Licensing

#### Summary

Review of the premises licence under s53C of the Licensing Act 2003

#### Recommendations

That the Panel consider what steps are appropriate for the promotion of the licensing objectives taking into account any change in circumstances since any interim steps were imposed, consider any relevant representations, and review the interim steps already taken.

#### Wards Affected: Harpurhey

Manchester Strategy Outcomes	Summary of the contribution to the strategy
A thriving and sustainable City: supporting a diverse and distinctive economy that creates jobs and opportunities	Licensed premises provide a key role as an employer, in regeneration, and in attracting people to the city. The efficient processing of applications as well as effective decision making in respect of them, plays an essential role in enabling businesses to thrive and maximise contribution to the economy of the region and sub-region.
A highly skilled city: world class and home grown talent sustaining the city's economic success	An effective Licensing regime will enable growth in our City by supporting businesses who promote the Licensing Objectives.
A progressive and equitable city: making a positive contribution by unlocking the potential of our communities	The Licensing process provides for local residents and other interested parties to make representations in relation to licensing applications. Representations have to be directly related to the licensing objectives.
A liveable and low carbon city: a destination of choice to live, visit and work.	An effective licensing system supports and enables growth and employment in our City with neighbourhoods that provide amenities

	suitable to the surrounding communities.
A connected city: world class infrastructure and connectivity to drive growth	

#### Full details are in the body of the report, along with any implications for:

Equal Opportunities Policy Risk Management Legal Considerations

#### Financial Consequences – Revenue

None

#### **Financial Consequences – Capital**

None

#### **Contact Officers:**

Name:	Fraser Swift
Position:	Principal Licensing Officer
Telephone:	0161 234 1176
E-mail:	fraser.swift@manchester.gov.uk
N 1	

Name:	Chloe I omlinson
Position:	Technical Licensing Officer
Telephone:	0161 234 4521
E-mail:	Premises.licensing@manchester.gov.uk

#### Background documents (available for public inspection):

- Manchester City Council Statement of Licensing Policy.
- Guidance issued under section 182 of the Licensing Act 2003.
- Licensing Act 2003 (Hearings) Regulations 2005
- Any further documentary submissions by any party to the hearing

#### 1. Introduction

- 1.1 On 14/03/2023, an application was made by Greater Manchester Police under s53A of the Licensing Act 2003 for a Summary Review of the Premises Licence for Queens Hotel, Sedgeford Road, Harpurhey, Manchester, M40 8QU in the Harpurhey ward of Manchester. A location map and photograph of the premises is attached at **Appendix 1**.
- 1.2 Summary reviews can be undertaken when the police consider that the premises concerned are associated with serious crime or serious disorder (or both). The summary review process allows interim conditions to be quickly attached to a licence and a fast track licence review.
- 1.3 A 10 working-day public consultation exercise has been undertaken in accordance with Licensing Act 2003 regulations; requiring the application to be advertised by the displaying of a blue notice at or on the premises and details of the application published on the Council's website.
- 1.4 Under section 53C of the Licensing Act 2003, the licensing authority must hold a full review of the premises licence and determine the review within 28 days after the day of receipt of the application.
- 1.5 Following the review under section 53C, the licensing authority must then review the interim steps in place and determine whether it is appropriate for the promotion of the licensing objectives for the steps to remain in place, or if they should be modified or withdrawn.

#### 2. <u>The Application</u>

- 2.1 A copy of the application is attached at **Appendix 2**.
- 2.2 The application for a summary review was submitted on the grounds that the premises are associated with serious crime.
- 2.3 The incident that triggered this summary review occurred on the afternoon of Sunday 12th March 2023. The partner and son of the licence holder were connected with a serious incident of violence that has involved in the discharge of a firearm & the use of weapons. It is believed that the persons involved in this serious incident are connected to the Queens Hotel

#### 2.4 Interim Steps pending the review

- 2.4.1 Within 48 hours of receiving a summary review application, under s53B of the Licensing Act 2003 the licensing authority must consider whether it is necessary to take interim steps pending the review of the licence for the promotion of the licensing objectives.
- 2.4.2 On 15/03/2023, a Licensing Sub-Committee Hearing Panel held a hearing to consider taking such interim steps and the decision of the Panel was to suspend the licence pending the review of the licence on 6 April 2023. The decision of the panel is included as **Appendix 3**.

- 2.4.3 The premises licence holder may make representations against the interim steps taken by the licensing authority. Under s53B of the Licensing Act 2003 the licensing authority must within 48 hours of the time of its receipt of the representations, hold a hearing to consider those representations.
- 2.4.4 At the time of preparing this Committee Report no representations have been received against the interim steps taken by the licensing authority. Please note that representations may be received at any time prior to the date of the review hearing.
- 2.4.5 On the date of the review hearing, the licensing authority is required to review any interim steps that are in place and consider whether it is appropriate for the promotion of the licensing objectives for the steps to remain in place, or if they should be modified or withdrawn.

#### 3. Current Premises Licence

- 3.1 A copy of the current licence is attached at **Appendix 4**.
- 3.2 The premises licence holder is Janice Flint who has held the licence since 04/09/2005.
- 3.3 The designated premises supervisor is Janice Flint who has held this position since 23/07/2021 and who was also previously DPS at the premises between 04/09/2005 and 30/10/2006.
- 3.4 The licensable activities permitted by the licence are:

#### Licensable activities authorised by the licence

- 1. The sale by retail of alcohol\*.
- The provision of regulated entertainment, limited to: Live music; Recorded music; Performances of dance;
- 3. The provision of late-night refreshment.
  - \* All references in this licence to "sale of alcohol" are to sale by retail.

#### The times the licence authorises the carrying out of licensable activities

Sale by retail of alcohol							
Standard timings							
Day	Mon	Tue	Wed	Thu	Fri	Sat	Sun
Start	0900	0900	0900	0900	0900	0900	0900
Finish	0000	0000	0000	0000	0030	0030	0030
The sale of alcohol is licensed for consumption both on and off the premises.							
Seasonal variations and Non-standard Timings:							
New Year:	From the st	art time on l	New Year's	Eve to the te	erminal hou	r for New Ye	ear's Day.

Live music; Recorded music; Performances of dance							
Standard timings							
Day	Mon	Tue	Wed	Thu	Fri	Sat	Sun
Start	1100	1100	1100	1100	1100	1100	1100
Finish 2330 2330 2330 2330 0000 0000 0000							
Licensed to take place indoors only.							

Seasonal variations and Non-standard Timings:

New Year: From the start time on New Year's Eve to the terminal hour for New Year's Day.

#### Provision of late-night refreshment

	~						
Standard timings							
Day	Mon	Tue	Wed	Thu	Fri	Sat	Sun
Start	2300	2300	2300	2300	2300	2300	2300
Finish	0030	0030	0030	0030	0030	0030	0030
Licensed to take place indeors only							

Licensed to take place indoors only.

Seasonal variations and Non-standard Timings:

New Year's Eve: Start 2300 Finish 0500

Hours premises are open to the public							
Standard timings							
Day	Mon	Tue	Wed	Thu	Fri	Sat	Sun
Start	0900	0900	0900	0900	0900	0900	0900
Finish         0045         0045         0045         0045         0115         0115							
Seasonal variations and Non-standard Timings:							

New Year: From the start time on New Year's Eve to the terminal hour for New Year's Day.

#### 4. **Relevant Representations**

- 4.1 Representations may be made by any person or 'responsible authority' during the consultation period. To be 'relevant' and, therefore, able to be taken into account in determining the application, they must be relevant to one or more of the licensing objectives. Where representations are made by persons who are not a responsible authority, they must not be frivolous or vexatious.
- 4.2 No relevant representations have been received in respect of this application

#### 5. Additional information

5.1 Additional information has been received from Stephen Dale, attached as **Appendix 5**.

#### 6. Key Policies and Considerations

#### 6.1 Legal Considerations

- 6.1.1 Hearings under the Licensing Act 2003 operate under the Licensing Act 2003 (Hearings) Regulations 2005.
- 6.2 **New Information**

6.2.1 In accordance with Regulation 18 of the Licensing Act 2003 (Hearings) Regulations 2005, the authority may take into account documentary or other information produced by a party in support of their application, representations or notice either before the hearing or, with the consent of all parties, at the hearing.

#### 6.3 Hearsay Evidence

6.3.1 The Panel may accept hearsay evidence and it will be a matter for the Panel to attach what weight to it that they consider appropriate. Hearsay evidence is evidence of something that a witness neither saw nor heard, but has heard or read about.

#### 6.4 **The Secretary of State's Guidance to the Licensing Act 2003**

- 6.4.1 The Secretary of State's Guidance to the Licensing Act 2003 is provided to licensing authorities in relation to the carrying out of their functions under the 2003 Act. It also provides information to magistrates' courts hearing appeals against licensing decisions and has been made widely available for the benefit of those who run licensed premises, their legal advisers and the general public. It is a key medium for promoting best practice, ensuring consistent application of licensing powers across England and Wales and for promoting fairness, equal treatment and proportionality.
- 6.4.2 Section 4 of the 2003 Act provides that, in carrying out its functions, a licensing authority must 'have regard to' guidance issued by the Secretary of State under section 182. The Guidance is therefore binding on all licensing authorities to that extent. However, the Guidance cannot anticipate every possible scenario or set of circumstances that may arise and, as long as licensing authorities have properly understood this Guidance, they may depart from it if they have good reason to do so and can provide full reasons.
- 6.4.3 Departure from the Guidance could give rise to an appeal or judicial review, and the reasons given will then be a key consideration for the courts when considering the lawfulness and merits of any decision taken.

#### 6.5 Manchester Statement of Licensing Policy

- 6.5.1 Section 4 of the 2003 Act provides that, in carrying out its functions, a licensing authority must 'have regard to' its statement of licensing policy.
- 6.5.2 The Licensing Policy sets out the vision the licensing authority has for the regulation of licensed premises throughout Manchester and outlines the standards expected in order to ensure the promotion of the licensing objectives in the city. The Panel may depart from the policies should it consider doing so would benefit the promotion of the licensing objectives. Reasons are to be given for any such departure from the Policy.
- 6.5.3 There are a number of references in the Policy to the licensing authority's expectations of applicants. The licensing authority will not apply the Policy

rigidly, but will always have regard to the merits of the case with a view to promoting the licensing objectives.

6.5.4 Relevant to this application, the Panel are recommended to have regard to the following sections of the Policy:

#### Section 6: What we aim to encourage

This section identifies certain types of venues and initiatives the licensing authority aims to encourage in order to promote an inclusive evening and night-time economy not simply focused on the consumption of alcohol. We aim to encourage:

- Premises that will extend the diversity of entertainment and attract a wider range of participants
- Live music, especially original material, which will provide a range of live performances and styles of music, provided that such entertainment does not undermine the licensing objectives
- National cultural institutions, global sports events and cultural festivals
- Non-drink-led premises, including restaurants, cafes, theatres and cinemas
- Communication and integration with local residents and businesses through licensees consulting with those in the local area prior to an application
- Participation in Pubwatches, off licence forums and other crimereduction partnerships
- Engagement with the NITENET radio scheme and DISC secure information sharing platform by city centre venues through the Cityco Manchester Business Crime Reduction Partnership
- Designing out crime in the layout of the premises

#### Section 7: Local factors

This section sets out key issues that applicants are expected to take into account relevant to the individual characteristics of the premises and address any local factors relevant to their premises.

Having regard to this application, the Panel are recommended to have regard to the following Factors:

- Identified risk factors specific to the licensed premises
- Evidence of pre-existing problems in the area
- Consistency with relevant Council strategies
- The proximity of the premises to local residents and other local businesses, particularly in relation to the potential for nuisance

#### Section 8: Manchester's standards to promote the licensing objectives

This section identifies the standards that the licensing authority expects of licensed premises in Manchester. It is recognised that not all standards will be appropriate to apply in every situation to every premises. The degree to which standards would be appropriate is expected to be proportionate to the risk posed against the promotion of the licensing objectives having regard to the individual circumstances of the premises. The standards are not exhaustive and the licensing authority will have regard to any relevant issues raised in any representation that may fall outside them.

- MS1 Implement effective security measures at the premises
- MS2 Effective general management of the premises
- MS3 Responsible promotion and sale of alcohol
- MS11 Ensure the wellbeing of children on the premises

#### 7. Conclusion

- 7.1 A licensing authority must carry out its functions under this Act ("licensing functions") with a view to promoting the licensing objectives:
  - the prevention of crime and disorder
  - public safety;
  - the prevention of public nuisance; and
  - the protection of children from harm.
- 7.2 In considering the matter, the Panel should take into account any representations or objections that have been received from responsible authorities or other persons, and representations made by the applicant. In reaching the decision, regard must also be had to relevant provisions of the national guidance and the Council's licensing policy statement.
- 7.3 The Panel must consider what steps are appropriate for the promotion of the licensing objectives taking into account any change in circumstances since any interim steps were imposed, any relevant representations, and review the interim steps already taken (if any).
- 7.4 In making its final determination, the steps the Panel can take are:
  - a) To modify the conditions of the premises licence
  - b) To exclude from the scope of the licence any of the licensable activities to which the application relates;
  - c) To remove the designated premises supervisor from the licence;
  - d) To suspend the licence for a period not exceeding 3 months; and
  - e) To revoke the premises licence.
- 7.5 The conditions of the licence, with the exception of mandatory conditions in Appendix 1 of the licence, may be modified to alter or omit any of them or to add any new condition, including restricting the times at which licensable activities authorised by the licence can take place.
- 7.6 All licensing determinations should be considered on the individual merits of the application.
- 7.7 The Panel's determination should be evidence-based, justified as being appropriate for the promotion of the licensing objectives and proportionate to what it is intended to achieve. Findings on any issues of fact should be on the balance of probability.
- 7.8 It is important that a licensing authority should give comprehensive reasons for its decisions in anticipation of any appeals. Failure to give adequate reasons could itself give rise to grounds for an appeal.

## 7.9 The Panel is asked to determine what steps, as set out in 7.4 above, are appropriate for the promotion of the licensing objectives.

#### Review of the interim steps

- 7.10 The Panel's determination of the review does not have effect until the end of the 21 day period given for appealing the decision, or until the disposal of any appeal that is lodged.
- 7.11 To ensure that there are appropriate and proportionate safeguards in place at all times, the licensing authority is required to review any interim steps that it has taken that are in place on the date of the final review hearing. This is to be done immediately after the determination of the review under s53C. In reaching its decision, the panel must consider any relevant representations made.
- 7.12 The steps available to the Panel are:
  - a) To modify the conditions of the licence;
  - b) To exclude the sale of alcohol by retail from the scope of the licence;
  - c) To remove the designated premises supervisor from the licence; and
  - d) To suspend the licence.
- 7.13 Upon the determination of the licence review, the Panel is asked to review the interim steps in place and determine whether it is appropriate for the promotion of the licensing objectives for the steps to remain in place, or if they should be modified or withdrawn.

Queens Hotel Sedgeford Road, Harpurhey, Manchester, M40 8QU Premises Licensing Manchester City Council

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#### ANNEX C

#### FORM FOR APPLYING FOR A SUMMARY LICENCE REVIEW

[Insert name and address of relevant licensing authority and its reference number (optional)]

Manchester City Council

## Application for the review of a premises licence under section 53A of the Licensing Act 2003 (premises associated with serious crime or disorder)

#### PLEASE READ THE FOLLOWING INSTRUCTIONS FIRST

Before completing this form please read the guidance notes at the end of the form. If you are completing the form by hand please write legibly in block capitals. In all cases ensure that your answers are inside the boxes and written in black ink. **Use additional sheets if necessary.** 

I Paul O'Donnell [on behalf of] the chief officer of police for the Greater Manchester police area apply for the review of a premises licence under section 53A of the Licensing Act 2003.

#### 1. Premises details:

Postal address of premises, or if none or not known, ordnance survey map reference or description: Queens Hotel Sedgeford Rd

Post town: Manchester

Post code (if known): **M40 8QU** 

#### 2. Premises licence details:

Name of premises licence holder (if known): Janice Flint

Number of premises licence holder (if known): 051244

## **3. Certificate under section 53A(1)(b) of the Licensing Act 2003** [Please read guidance note 1]:

I confirm that a certificate has been given by a senior member of the police force for the police area above that in his opinion the above premises are associated with serious crime or disorder or both, and the certificate accompanies this application. (Please tick the box to confirm) 
4. Details of association of the above premises with serious crime, serious disorder or both:
[Please read guidance note 2]

The standard review of the premises licence under section 51 Licensing Act 2003 is inappropriate due to length of time a standard review would take, there are serious concerns as to the serious nature of the incident which require immediate resolution. Greater Manchester Police believe that serious crime has occurred at the premises.

Greater Manchester Police (GMP) will say that the premises are associated with serious crime. Serious crime is defined within the statutory guidance as per section 81(3)(a) and (b) of the Regulation of Investigatory Powers Act 2000, which states that the conduct constitutes an offence for which a person 21 years of age or over with no previous convictions could reasonably be expected to be sentenced to imprisonment for 3 years or more. Therefore due to the serious crime which has taken place at the premises GMP feel that it is necessary for an expedited review to take place.

The premises are situated on Sedgeford Road in the Hapurhey of Manchester and the premises licence was issued on 04/09/2005. The Premises Licence Holder (PLH) and the Designated Premises Supervisor (DPS) is Janice Flint who was the DPS back in 2005 until 2006 and took up this position again on the 8th July 2021.

The incident which has triggered this summary review occurred on the afternoon of Sunday 12th March 2023. T

were connected with a serious incident of violence that has involved in the discharge of a firearm & the use of weapons. It is believed that the persons involved in this serious incident are connected to the Queens Hotel and GMP has serious concerns that there is a risk of further recriminaiting actions which places members of the community at an immediate risk of harm.

In the Section 182 Guidance it makes specefic reference to summary reviews stating that the powers are aimed at tackling serious crime and serious disorder, in particular (but not exclusively) the use of guns and knives. The powers complement the general procedures in the 2003 Act for tackling crime and disorder associated with licensed premises and should be reserved for the most serious matters.

The powers contained under Section 53A of the Licenisng Act 2003 are necessary and proportionate in light of the association that the premises has to serious crime.

In the interim review Greater Manchester Police would request that the Licensing Authority consider suspension of the Premise Licence until the full review is heard before the committee. Serious crime and Disorder has occurred that is attributed to the premise and until the Licensing Committee hear the full review and all the evidence that will be disclosed, to allow the premise to continue to operate as a licensed premises gives serious concern that further violence will occur at the premises and the licensing objectives of the Prevention of Crime and Disorder and Public Saftey can only be promoted if the premises licence was suspended until the final determinatonof the summary review application.

The standard review of the premise licence under Section 51 of the Licesning Act 2003 is not appropriate in these circumstances due to the length of time a standard review would take. There are serious concerns as to the level the level and method of violence that has occurred. Greater Manchester Police believe that Serious Crime is attributed to the premises.

Signature of applicant: P O'Donnell Date: 14/03/2023 Capacity: Licensing Sergeant

Contact details for matters concerning this application: Address: Manchester Town Hall Police Station Town Hall Extension Lloyd Street Manchester M2 5DB

Telephone number(s): 0161 856 3673

Email: 16776@gmp.police.uk

Notes for guidance:

1. A certificate of the kind mentioned in the form must accompany the application in order for it to be valid under the terms of the Licensing Act 2003. The certificate must explicitly state the senior officer's opinion that the premises in question are associated with serious crime, serious disorder or both.

Serious crime is defined by reference to section 81 of the Regulation of Investigatory Powers Act 2000. In summary, it means:

 conduct that amounts to one or more criminal offences for which a person who has attained the age of eighteen and has no previous convictions could reasonably be expected to be sentenced to imprisonment for a term of three years or more; or
 conduct that amounts to one or more criminal offences and involves the use of violence, results in substantial financial gain or is conduct by a large number of persons in pursuit of a common purpose.

Serious disorder is not defined in legislation, and so bears its ordinary English meaning.

2. Briefly describe the circumstances giving rise to the opinion that the above premises are associated with serious crime, serious disorder, or both.

#### ANNEX B

Greater Manchester Police Central Park Northampton Road Manchester

#### CERTIFICATE UNDER SECTION 53A(1)(b) OF THE LICENSING ACT 2003

I hereby certify that in my opinion the premises described below are associated with serious crime / serious disorder / both serious crime and serious disorder<sup>1</sup>.

Premises<sup>2</sup>: Queens Hotel Sedgeford Rd Hapurhey Manchester M40 8QU

Premises licence number (if known): 051244

Name of premises supervisor (if known): Janice Flint

I am a Superintendent Downey <sup>3</sup> in the Greater Manchester police force.

I am giving this certificate because I am of the opinion that other procedures under the Licensing Act are inappropriate in this case, because<sup>4</sup>:

The standard review of the premises licence under section 51 Licensing Act 2003 is inappropriate due to length of time a standard review would take, there are serious concerns as to the serious nature of the incident which require immediate resolution. Greater Manchester Police believe that serious crime has occurred at the premises.

<sup>&</sup>lt;sup>1</sup> Delete as applicable.

<sup>&</sup>lt;sup>2</sup> Include business name and address and any other relevant identifying details.

<sup>&</sup>lt;sup>3</sup> Insert rank of officer giving the certificate, which must be superintendent or above.

<sup>&</sup>lt;sup>4</sup> Give a brief description of why other procedures such as a standard review process are thought to be inappropriate, e.g. the degree of seriousness of the crime and/or disorder, the past history of compliance in relation to the premises concerned.

Greater Manchester Police (GMP) will say that the premises are associated with serious crime. Serious crime is defined within the statutory guidance as per section 81(3)(a) and (b) of the Regulation of Investigatory Powers Act 2000, which states that the conduct constitutes an offence for which a person 21 years of age or over with no previous convictions could reasonably be expected to be sentenced to imprisonment for 3 years or more. Therefore due to the serious crime which has taken place at the premises GMP feel that it is necessary for an expedited review to take place.

The premises are situated on Sedgeford Road in the Hapurhey of Manchester and the premises licence was issued on 04/09/2005. The Premises Licence Holder (PLH) and the Designated Premises Supervisor (DPS) is Janice Flint who was the DPS back in 2005 until 2006 and took up this position again on the 8<sup>th</sup> July 2021.

The incident which has triggered this summary review occurred on the afternoon of Sunday 12<sup>th</sup> March 2023. Were connected with a serious incident of violence that has involved in the discharge of a firearm & the use of weapons. It is believed that the persons involved in this serious incident are connected to the Queens Hotel and GMP has serious concerns that there is a risk of further recriminaiting actions which places members of the community at an immediate risk of harm.

In the Section 182 Guidance it makes specefic reference to summary reviews stating that the powers are aimed at tackling serious crime and serious disorder, in particular (but not exclusively) the use of guns and knives. The powers complement the general procedures in the 2003 Act for tackling crime and disorder associated with licensed premises and should be reserved for the most serious matters.

The powers contained under Section 53A of the Licenisng Act 2003 are necessary and proportionate in light of the association that the premises has to serious crime.

In the interim review Greater Manchester Police would request that the Licensing Authority consider suspension of the Premise Licence until the full review is heard before the committee. Serious crime and Disorder has occurred that is attributed to the premise and until the Licensing Committee hear the full review and all the evidence that will be disclosed, to allow the premise to continue to operate as a licensed premises gives serious concern that further violence will occur at the premises and the licensing objectives of the Prevention of Crime and Disorder and Public Saftey can only be promoted if the premises licence was suspended until the final determinatonof the summary review application.

The standard review of the premise licence under Section 51 of the Licesning Act 2003 is not appropriate in these circumstances due to the length of time a standard review would take. There are serious concerns as to the level the level and method of violence that has occurred. Greater Manchester Police believe that Serious Crime is attributed to the premises.

(Signed)	 (Date)

By virtue of paragraph(s) 3 of Part 1 of Schedule 12A of the Local Government Act 1972.

Document is Restricted

From: Sent: 15 March 2023 16:53 To: Premises Licensing <Premises.Licensing@manchester.gov.uk> Subject: Licensing SubCommittee 15 March 2023

Dear all,

I enclose the decisions and reasons from this afternoons Interim steps hearings. I confirm that the decisions and reasons were communicated verbally to the Premises licence holders following the hearings.

Item 4 The Queens Hotel

GMP made an application to the exclude the public from the hearing on the grounds that there were ongoing investigations into multiple serious offences, these investigations were at an early stage and if information from the hearing was made public this may prejudice the investigations. The MEN opposed the application and told the Committee that the incidents were already in the public domain and further information could be redacted to prevent damage to the investigation.

The Committee decided it would be in the public interest to exclude the public from the hearing under Regulation 14 of the Licensing Act 2003 (Hearings) Regulations 2005 as there was a possibility that representations made and evidence presented would prejudice the ongoing police investigations. The public would not be excluded from the part of the hearing when the decision was announced to the parties.

Decision: To suspend the licence pending the review of the licence on 6 April 2023.

Reasons: The Committee carefully considered the content of the report and the oral representations of both parties . The Committee heard evidence from GMP that members of management from the Queens Hotel had been onvolved in a violent incident on 12 March 2023 which occured in the vicinity of a different premises. The Committee heard that the investigation is at a very early stage and GMP have real concerns that there would be reprisals if the premises was to remain open pending the review. Based on the information available the Committee shares the concerns of GMP and considers that if the premises was to remain open that would put at risk the safety of the management and staff of the Queens Hotel, the patrons and also other members of the community. Therefore the Committee consider it appropriate to suspend the licence pending the review hearing on 6 April .

Regards

Principal Solicitor Regulatory and Enforcement Services (Legal) Neighbourhood Services Group

By virtue of paragraph(s) 3 of Part 1 of Schedule 12A of the Local Government Act 1972.

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## LICENSING ACT 2003 PREMISES LICENCE

Premises licence number	051244
Granted	04/09/2005
Latest version	Correction issued 19/12/2022

#### Part 1 - Premises details

Name and address of premises	
Queens Hotel	
Sedgeford Road, Harpurhey, M40 8QU	
Telephone number	
0161 205 1788	

#### Licensable activities authorised by the licence

- 1. The sale by retail of alcohol\*.
- The provision of regulated entertainment, limited to: Live music; Recorded music; Performances of dance;
- 3. The provision of late-night refreshment.
  - \* All references in this licence to "sale of alcohol" are to sale by retail.

The times the licence authorises the carrying out of licensable activities

Sale by retail of alcohol							
Standard timings							
Day	Mon	Tue	Wed	Thu	Fri	Sat	Sun
Start	0900	0900	0900	0900	0900	0900	0900
Finish	0000	0000	0000	0000	0030	0030	0030
The sale of alcohol is licensed for consumption both on and off the premises.							
Seasonal variations and Non-standard Timings:							
New Year: From the start time on New Year's Eve to the terminal hour for New Year's Day.							
Live music; Recorded music; Performances of dance							
Standard timings							
Day	Mon	Tue	Wed	Thu	Fri	Sat	Sun
Start	1100	1100	1100	1100	1100	1100	1100
Finish	2330	2330	2330	2330	0000	0000	0000

Licensed to take place indoors only.

Seasonal variations and Non-standard Timings:

New Year: From the start time on New Year's Eve to the terminal hour for New Year's Day.

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Sun

0900

0115

Provision of late-night refreshment							
Standard timings							
Day	Mon	Tue	Wed	Thu	Fri	Sat	Sun
Start	2300	2300	2300	2300	2300	2300	2300
Finish	0030	0030	0030	0030	0030	0030	0030
Licensed to take place indoors only.							
Seasonal variations and Non-standard Timings:							
New Year's Eve: Start 2300 Finish 0500							

Hours premises are open to the public Standard timings Day Mon Tue Wed Thu Fri Sat Start 0900 0900 0900 0900 0900 0900 Finish 0045 0045 0045 0045 0115 0115

Seasonal variations and Non-standard Timings:

New Year: From the start time on New Year's Eve to the terminal hour for New Year's Day.

Part 2

Details of premises licence holder				
Name:	Miss Janice Flint			
Address:				

Details of designated premises supervisor where the premises licence authorises for the		
supply of alcohol		
Name:	Janice Flint	
Address:		
Personal Licence number:		
Issuing Authority:		

Annex 1 – Mandatory conditions

**Door Supervisors** 

- 1. Only individuals licensed by the Security Industry Authority shall be used at the premises to undertake security activities, which include guarding against: -
  - (a) Unauthorised access or occupation (e.g. through door supervision),
  - (b) Outbreaks of disorder, or
  - (c) Damage,

unless otherwise entitled by virtue of section 4 of the Private Security Industry Act 2001 to carry out such activities.

Supply of alcohol

- 2. No supply of alcohol may be made under this premises licence:
  - (a) At a time when there is no designated premises supervisor in respect of the premises licence or,
  - (b) At a time when the designated premises supervisor does not hold a personal licence or his personal licence is suspended.
- 3. Every retail sale or supply of alcohol made under this licence must be made or authorised by a person who holds a personal licence.
- 4. (1) The premises licence holder or club premises certificate holder must ensure that an age verification policy is adopted in respect of the premises in relation to the sale or supply of alcohol.
  - (2) The designated premises supervisor in relation to the premises licence must ensure that the supply of alcohol at the premises is carried on in accordance with the age verification policy.
  - (3) The policy must require individuals who appear to the responsible person to be under 18 years of age (or such older age as may be specified in the policy) to produce on request, before being served alcohol, identification bearing their photograph, date of birth and either –
    - (a) a holographic mark, or
    - (b) an ultraviolet feature.
- 5. (1) A relevant person shall ensure that no alcohol is sold or supplied for consumption on or off the premises for a price, which is less than the permitted price.
  - (2) For the purposes of the condition set out in (1) above-
    - (a) "duty" is to be construed in accordance with the Alcoholic Liquor Duties Act 1979
    - (b) "permitted price" is the price found by applying the formula-

$$\mathsf{P} = \mathsf{D} + (\mathsf{D} \times \mathsf{V})$$

where -

- (i) P is the permitted price,
- (ii) D is the amount of duty chargeable in relation to the alcohol as if the duty were charged on the date of the sale or supply of the alcohol, and
- V is the rate of value added tax chargeable in relation to the alcohol as if the value added tax were charged on the date of the sale or supply of the alcohol;
- (c) "relevant person" means, in relation to premises in respect of which there is in force a premises licence
  - (i) the holder of the premises licence,
  - (ii) the designated premises supervisor (if any) in respect of such a licence, or

- (iii) the personal licence holder who makes or authorises a supply of alcohol under such a licence;
- (d) "relevant person" means, in relation to premises in respect of which there is in force a club premises certificate, any member or officer of the club present on the premises in a capacity which enables the member or officer to prevent the supply in question; and
- (e) "value added tax" means value added tax charged in accordance with the Value Added Tax Act 1994.
- (3) Where the permitted price given by paragraph (2)(b) would (apart from this paragraph) not be a whole number of pennies, the price given by that sub-paragraph shall be taken to be the price actually given by that sub-paragraph rounded up to the nearest penny.
- (4) (a) Sub-paragraph (4)(b) applies where the permitted price given by paragraph (2)(b) on a day ("the first day") would be different from the permitted price on the next day ("the second day") as a result of a change to the rate of duty or value added tax.
  - (b) The permitted price which would apply on the first day applies to sales or supplies of alcohol which take place before the expiry of the period of 14 days beginning on the second day.
- 6. (1) The responsible person must ensure that staff on relevant premises do not carry out, arrange or participate in any irresponsible promotions in relation to the premises.

(2) In this paragraph, an irresponsible promotion means any one or more of the following activities, or substantially similar activities, carried on for the purpose of encouraging the sale or supply of alcohol for consumption on the premises –

- (a) games or other activities which require or encourage, or are designed to require or encourage, individuals to
  - (i) drink a quantity of alcohol within a time limit (other than to drink alcohol sold or supplied on the premises before the cessation of the period in which the responsible person is authorised to sell or supply alcohol), or
  - (ii) drink as much alcohol as possible (whether within a time limit or otherwise);
- (b) provision of unlimited or unspecified quantities of alcohol free or for a fixed or discounted fee to the public or to a group defined by a particular characteristic in a manner which carries a significant risk of undermining a licensing objective;
- (c) provision of free or discounted alcohol or any other thing as a prize to encourage or reward the purchase and consumption of alcohol over a period of 24 hours or less in a manner which carries a significant risk of undermining a licensing objective;
- (d) selling or supplying alcohol in association with promotional posters or flyers on, or in the vicinity of, the premises which can reasonably be considered to condone, encourage or glamorise anti-social behaviour or to refer to the effects of drunkenness in any favourable manner;

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- (e) dispensing alcohol directly by one person into the mouth of another (other than where that other person is unable to drink without assistance by reason of disability).
- 7. The responsible person must ensure that free potable water is provided on request to customers where it is reasonably available.
- 8. The responsible person must ensure that
  - (a) where any of the following alcoholic drinks is sold or supplied for consumption on the premises (other than alcoholic drinks sold or supplied having been made up in advance ready for sale or supply in a securely closed container) it is available to customers in the following measures –
    - (i) beer or cider: 1/2 pint;
    - (ii) gin, rum, vodka or whisky: 25 ml or 35 ml; and
    - (iii) still wine in a glass: 125 ml;
  - (b) these measures are displayed in a menu, price list or other printed material which is available to customers on the premises; and
  - (c) where a customer does not in relation to a sale of alcohol specify the quantity of alcohol to be sold the customer is made aware that these measures are available.

For the purposes of conditions 6, 7 and 8 above, a responsible person in relation to a licensed premises means the holder of the premise licence in respect of the premises, the designated premises supervisor (if any) or any individual aged 18 or over who is authorised by either the licence holder or designated premises supervisor. For premises with a club premises certificate, any member or officer of the club present on the premises in a capacity that which enables him to prevent the supply of alcohol.

#### Annex 2 – Conditions consistent with the operating schedule

- 1. The above time restrictions in relation to the hours for the sale of alcohol do not prohibit:
  - a) During the first twenty minutes after the above hours the consumption of the alcohol on the premises;
  - b) During the first twenty minutes after the above hours, the taking of the alcohol from the premises unless the alcohol is supplied or taken in an open vessel;
  - c) During the first thirty minutes after the above hours the consumption of the alcohol on the premises by persons taking meals there if the alcohol was supplied for consumption ancillary to the meals;
  - d) Consumption of the alcohol on the premises by, or the taking or sale or supply of alcohol to any person residing in the licensed premises;
  - e) The ordering of alcohol to be consumed off the premises, or the despatch by the vendor of the alcohol so ordered;
  - f) The sale of alcohol to a trader or club for the purposes of the trade or club;

- g) The sale or supply of alcohol to any canteen or mess, being a canteen in which the sale or supply of alcohol is carried out under the authority of the Secretary of State or an authorised mess of members of Her Majesty's naval, military or air forces;
- h) The taking of alcohol from the premises by a person residing there; or
- i) The supply of alcohol for consumption on the premises to any private friends of a person residing there who are bona fide entertained by him at his own expense, or the consumption of alcohol by persons so supplied; or the supply of alcohol for consumption on the premises to persons employed there for the purposes of the business carried on by the holder of the licence, or the consumption of liquor so supplied, if the liquor is supplied at the expense of their employer or of the person carrying on or in charge of the business on the premises.
- 2. CCTV shall be installed and maintained at the premises.
- 3. Known offenders or drug dealers will not be permitted on the licensed premises.
- 4. CCTV cameras shall be located within the premises to cover all public areas including all entrances and exits. The system shall record clear images permitting the identification of individuals. The CCTV system shall be able to capture a minimum of 24 frames per second and all recorded footage shall be securely retained for a minimum of 28 days. The CCTV system shall operate at all times while the premises are open for licensable activities. All equipment shall have a constant and accurate time and date generation. The CCTV system shall be fitted with security functions to prevent recordings being tampered with, i.e. password protected. There shall be members of trained staff at the premises during operating hours able to provide viewable copies on request to police or authorised local authority officers as soon as is reasonably practicable in accordance with the Data Protection Act 1998 (or any replacement legislation).
- 5. All emergency exits shall be maintained and clear of obstruction both inside and outside at all times.
- 6. Management and staff shall ensure glasses are collected regularly from all aspects of the premises.
- 7. All windows and doors shall be kept closed after 2200 save for access and egress.
- 8. Anyone who appears to be under the age of 18 and who is attempting to buy alcohol shall be required to produce photographic proof of age such as a proof of age card, passport photo card, driving licence or citizen card before such a sale is made.
- 9. No person under the age of 18 shall be permitted on the premises, save for prearranged family events at the premises.

Annex 3 – Conditions attached after hearing by the licensing authority

- 1. All windows and doors shall be kept closed whilst regulated entertainment is taking place, except for access and egress.
- 2. Management or a member of staff shall conduct regular perimeter checks to ensure that regulated entertainment is inaudible at the nearest residential premises.

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- 3. There shall be no external speakers.
- 4. Prominent signs shall be fitted near the exits requesting that customers respect local residents and leave quietly.
- 5. Management or a member of staff shall supervise the exit of customers during the drinking up period to ensure that customers do not congregate outside the premises or cause a public nuisance.
- 6. Management shall enter into an agreement with (a) local private hire firm(s) that they will have a "ring back" policy when the taxi has arrived outside the pub and they will not sound the horn. The telephone numbers of the companies which have agreed to this policy to be advertised next to the public telephone.
- 7. Staff shall receive training to ensure that they are knowledgeable in the methods for controlling and dealing with any problematic or rowdy customers.
- 8. The external area shall be closed and cleared of patrons by 2300.

Conditions attached after a Premises Licence Review hearing held on 21/12/2021:

- 9. An incident log (which may be electronically recorded) shall be kept at the premises for at least six months, and made available on request to the police or an authorised officer of the licensing authority, which shall record the following incidents including pertinent details of:
  - a) all alleged crimes reported to the venue or by the venue to the police;
  - b) all ejections of patrons;
  - c) any complaints received;
  - d) any incidents of disorder;
  - e) seizures of drugs, offensive weapons, fraudulent ID or other items;
  - f) any refusal of the sale of alcohol
  - g) any faults in the CCTV system, searching equipment or scanning equipment;
  - h) any visit by a responsible authority or emergency service;
  - i) the times on duty, names and the licence numbers of all licensed door; supervisors employed by the premises.
- 10. All staff authorised to sell alcohol shall be trained in the following:
  - a) relevant age restrictions in respect of products;
  - b) prevent underage sales;
  - c) prevent proxy sales;
  - d) maintain the refusals log;
  - e) recognising signs of drunkenness and vulnerability;
  - f) how to refuse service;
  - g) action to be taken in the event of an emergency, including the preservation of a crime scene and reporting an incident to the emergency services.
- 11. Documented records of training completed shall be kept for each member of staff. Training shall be regularly refreshed and at no greater than 12 monthly intervals. Training records shall be made available for inspection upon request by a police officer or an authorised officer of Manchester City Council.
- 12. The Designated Premises Supervisor shall ensure that a written notice of authority is kept at the premises for all staff who sell alcohol. The notice shall be made available for inspection upon request of the police or an authorised officer of the licensing authority and all staff selling alcohol must be in possession of identification to enable to verify their identity against the notice.

Annex 4 – Plans

## See attached

By virtue of paragraph(s) 3 of Part 1 of Schedule 12A of the Local Government Act 1972.

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#### Emails forwarded to the Premises Licensing Team by

on 27/03/23

#### **MARCH 2023**

From: Date: 24 March 2023 at 15:41:13 GMT To: James Mullin Subject: Re: Queens hotel monsall

Hi James I understand but I think the licensing committee should be allowed to know What went on at the visit and what was asked of us and who it was that we were asked to Remove from the pub as they possibly become gunmen but I understand your in a bind from above I will let the Committee know that you cannot attend to tell them what went on at the meeting which I believe led to what happened on the 12th of march Thanks

Sent from my iPad

From: James Mullin Date: 24 March 2023 at 15:28:52 GMT To: Subject: RE: Queens hotel monsall

Hi

I'm sorry I can't assist with this, an investigation is ongoing in relation to this to which I am not part of.

If licensing need any information off the neighbourhood team I can assure you that they will contact the team.

Kind Regards,

PC 01128 Mullin

From: Sent: 21 March 2023 20:42 To: James Mullin Subject: Re: Queens hotel monsall

Hi James i will assume you are aware of what's happened at the queens hotel when we Implemented the exclusion of the people that were deemed not suitable patrons they did not want to be excluded and what has happened is a direct result of the there exclusion Because of this we have been called in front of the licensing committee on the 6/04/23 At manchester town hall extension at 10am as the customers being excluded was as a result of the local community policing team's request we need the officers from the team to give evidence to the committee on who these people were and why the team felt that they should be excluded as this may give the committee some help considering there decision on the future of the pubs license and also if you view the cctv you may be able to help with weather any of the excluded people were the gunmen who discharged the firearms and used other weapons will you take this email as a formal request for the officers to be made available to give evidence at the hearing In the interest of justice Thanks

### Emails forwarded to the Premises Licensing Team by and a set on 22/03/23

## **MARCH 2023**

From: <

Sent: 22 March 2023 10:33 To: Premises Licensing <Premises.Licensing@manchester.gov.uk> Subject: Fwd: Queens hotel monsall

Hi Chloe I don't know what to do with these emails so I am sending you copies for your files and for the committee

Thanks

Sent from my iPad

From: Control of the second se

Hi James i will assume you are aware of what's happened at the queens hotel when we Implemented the exclusion of the people that were deemed not suitable patrons they did not want to be excluded and what has happened is a direct result of the there exclusion Because of this we have been called in front of the licensing committee on the 6/04/23 At manchester town hall extension at 10am as the customers being excluded was as a result of the local community policing team's request we need the officers from the team to give evidence to the committee on who these people were and why the team felt that they should be excluded as this may give the committee some help considering there decision on the future of the pubs license and also if you view the cctv you may be able to help with weather any of the excluded people were the gunmen who discharged the firearms and used other weapons will you take this email as a formal request for the officers to be made available to give evidence at the hearing In the interest of justice

Thanks

Sent from my iPad

On 11 Mar 2023, at 14:58, James Mullin <James.Mullin@gmp.police.uk> wrote:

Yes, it was good to meet you and the team also.

As discussed, I will be incorporating more patrols around the Queens Hotel so that our presence is heightened in and around Monsall. Yes I agree this is a two way approach to improving the area.

Kind regards,

PC 01128 Mullin

-----Original Message-----

From: Sent: 09 March 2023 17:28 To: James Mullin <James.Mullin@gmp.police.uk> Subject: Re: Queens hotel monsall Hi James thanks for you and the team being so understanding and it was good you all Could see the bad influences who put pressure on other people hope we can work together to make the estate a better place by excluding the bad influences from the area

Sent from my iPad

On 3 Mar 2023, at 11:25, wrote:

Hi James my name is from the queens hotel on monsall we've been working with Darren whitehead to try and make the queens and monsall a better safer Place I believe you've took over from darren I was wondering if you would like to meet So we can work together as Darren and I did I can come to you if that's better for you Or if you prefer coming to the queens just let me know when it suits you Thanks

From:

Date: 22 March 2023 at 10:15:47 GMT To: Alan Isherwood <Alan.Isherwood@gmp.police.uk> Subject: Queens hotel

<

Hi Alan I know you will be up to your neck but I'm having trouble getting hold of the full cctv from the cid all the numbers they gave me are now not accepting calls from me so your my only chance to get it I think the committee must see the full cctv footage and if I don't have the access to the full footage then I will not be able to represent the queens properly

Thanks

## FEB 2023

From: Darren X Whitehead <Darren.Whitehead1@gmp.police.uk> Date: 15 February 2023 at 13:55:53 GMT

To: 
To: 
Subject: RE: Automatic reply: Epson iPrint

Hi

Thank you for getting in touch.

I have now changed roles (last week) so I am no longer part of the neighbourhood team.

Can I just say thank you for all you have done for the area and working with the Police. It has been much appreciated.

I am not sure who is going to be replacing me long-term. If you need to contact the team you can email them on manchesternorth@gmp.police.uk

I wish you all the best for the future.

Darren.

PC 13116 Darren Whitehead.

Greater Manchester Police

**District Safeguarding Team** 

COM North

Abraham Moss - Level 1

From: <

Sent: 15 February 2023 13:40 To: Darren X Whitehead <Darren.Whitehead1@gmp.police.uk> Subject: Re: Automatic reply: Epson iPrint

Hi Darren sorry I've not been in touch for a wile nothing to report same old same old estate much as usual full time job keeping on top of the nuisances is the hard part new faces arriving mis behave bar them wait for the next lot who think they can do what they like let us know if there is anything you need us to do

Thanks

Sent from my iPad

## **APRIL 2022**

From: \_\_\_\_\_\_ <\_\_\_\_ <\_\_\_\_ Date: 28 April 2022 at 21:30:35 BST

To: Darren X Whitehead <Darren.Whitehead1@gmp.police.uk> Subject: Re: Automatic reply: Automatic reply: Automatic reply: Queens hotel monsall

Hi Darren hope you are doing ok I am emailing to let you know I've put a ten in for the Weekend of the 06/05/22 for the queens hope this is ok with you only I know you are Busy but I feel embarrassed that I am putting in tens that you ok for me but we have not Been able to have time to have meet and a sit down to catch up on how things are on the estate I suppose there the same for you as me you've only got to turn your back for two minutes and there in the area upto no good it's a full time job especially as the weather gets better I took my mam to look at a car today and when I come back I had to Chase half a dozen undesirables off from hanging around near the pub it's a full time job as you know

Thanks

Sent from my iPad

On 7 Apr 2022, at 15:21, wrote:

Hi Darren just want to thank you for late licenses you let me have for the weekend from

a good weekend it's quite now but hopefully

that weekend should cover us for a couple of weeks till the weather gets better and the next Function dates

## Sent from my iPad

## **MARCH 2022**

From:

< Date: 24 March 2022 at 13:21:45 GMT

To: Darren X Whitehead < Darren. Whitehead1@gmp.police.uk> Subject: Re: Automatic reply: Automatic reply: Automatic reply: Queens hotel monsall

Hi Darren I've just submitted a ten for the weekend 1st to the 4th of April

and with other things on I've put the ten in to cover that weekend hope this is ok with you I know how busy you are and I've herd of a few problems in the area that have needed your attention but when ever you have time If we can meet up for a chat

Thanks for all your support

<

Sent from my iPad

From:

Date: 21 March 2022 at 14:20:03 GMT To: Darren X Whitehead < Darren. Whitehead1@gmp.police.uk> Subject: Re: Automatic reply: Automatic reply: Automatic reply: Queens hotel monsall

Hi Darren just a quickie to keep you up to date with things and a favour I need off you Firstly thanks for the help with the late licenses the weekend was not bad the functions And entertainment coupled with the extra hours worked well I've not had my eye on the y so a few of the Undesirables ball fully as took advantage of me being tied up and was hanging round the car park I ran them all off the car park and up the estate vesterday just letting you know in case you had pasted and noticed them hanging around

I know it's a big ask in the week but would you let me have a bit more time to serve once we know the date I am hoping I won't need it but just want to cover everything in case

Thanks again

Sent from my iPad

On 12 Mar 2022, at 11:39, 

<

Hi Darren I know you've been to busy for us to meet up I've only got one Lunatic asylum To be in charge of and you've got hundreds so I understand just letting you know I've put in for a couple of licence Extensions next week and the week after if that's ok with You I just want to keep you informed of what we are doing till we can catch up when

<

wrote:

you've got some time

Thanks

Sent from my iPad

**FEBRUARY 2022** 

From:

Date: 25 February 2022 at 08:28:58 GMT To: Darren X Whitehead <Darren.Whitehead1@gmp.police.uk> Subject: Re: Automatic reply: Automatic reply: Queens hotel monsall

Hi Darren hope your work load has eased a Bit have you got any spare time for me today I will work to suit you and can come to you if that makes it any better Thanks

Sent from my iPhone

On 22 Feb 2022, at 10:31, \_\_\_\_\_ < \_\_\_\_ wrote:

No problems Darren it sounds like you've got your hands full without me bothering you If you are in Friday morning that would be great we're putting entertainment on this weekend so have put in for late license if that's ok with you Thanks

Sent from my iPad

On 22 Feb 2022, at 09:43, Darren X Whitehead <Darren.Whitehead1@gmp.police.uk> wrote:

Hi

Unfortunately I have been abstracted today to deal with a mental health patient and a burglary issue.

Can we re-arrange for Friday, Sunday or Monday?

Sorry but this has been allocated to myself this morning.

Darren.

PC 13116 Darren Whitehead.

<

From:

Sent: 22 February 2022 09:27 To: Darren X Whitehead <Darren.Whitehead1@gmp.police.uk> Subject: Re: Automatic reply: Automatic reply: Queens hotel monsall

Hi Darren what time is good for you and is it best for you at your office or the queens

Thanks

Sent from my iPhone

On 17 Feb 2022, at 13:07, Darren X Whitehead <Darren.Whitehead1@gmp.police.uk> wrote:

Hi

I hope the weekend was a success?

I'm in early on Tuesday if that suits you?

Darren.

PC 13116 Darren Whitehead.

From: <

Sent: 17 February 2022 12:56

To: Darren X Whitehead <Darren.Whitehead1@gmp.police.uk> Subject: Re: Automatic reply: Automatic reply: Queens hotel monsall

Hi Darren hope you are well and thanks again for your help with the late night licences

I was wondering when you mite be on days and if we could meet up I know there's not enough hours in the day for you round the area so whenever you have a minute

Thanks

Queens hotel monsall

Sent from my iPad

#### **DECEMBER 2021**

From: Date: 16 December 2021 at 11:09:14 GMT To: DarrenX.Whitehead@gmp.police.uk Subject: Re: Notification of Summary Review of Premises Licence, ref 267073: Queens Hotel, Sedgeford Road, Harpurhey, Manchester, M40 8QU

Hi Darren Thanks for getting back to me I know this will be a nightmare time of the year for you i was hoping we could of met up before the hearing next Tuesday but I understand if that's not possible for you If not what times are your late shifts Tuesday and Wednesday of next week and we can make arrangements Thanks again

Sent from my iPad

On 16 Dec 2021, at 07:48, DarrenX.Whitehead@gmp.police.uk wrote:

Sorry for the delay in getting back to yourself. As you can imagine it is incredibly busy at the moment. I am on the later shift next week if you are at the premises? It will probably Tuesday/Wednesday.

Regards

Darren.

From:

< Date: 9 December 2021 at 16:23:02 GMT

To: Licensing Subcommittees licensing.subcommittees@manchester.gov.uk> Subject: Notification of Summary Review of Premises Licence, ref 267073: Queens Hotel, Sedgeford Road, Harpurhey, Manchester, M40 8QU

from the queens hotel I don't know if we at the queens have to make Hi it's representations today and how to do it I was going to do it at the hearing but all as I can say at the moment is we have upgraded the cctv but the old one was only 4 months old and was the speciation that was required and probably above but we're taking no chances we have also had staff meetings and pushed it home everyone has to be more vigilant if that is possible as we was always vigilant it goes without saying all the people who ran into the pub are bared from the pub we have also closed the entrance for now on the car park near to we're the containers and the waste land is we have had a meeting with Alan Isherwood from licensing which was very helpful and we

Are also waiting for a meeting with Darren whitehead our community officer but he is on leave and training till tomorrow but look forward to his help and input and we was hoping we could also get some help from the council with the plans we had for the pub And the community

Thanking you

Sent from my iPad

From: < Date: 6 December 2021 at 12:02:25 GMT To: DarrenX.Whitehead@gmp.police.uk Subject: Queens hotel monsall

Hi Darren are you in today I was wondering If we could meet up to discuss the queens Thanks

Sent from my iPhone

By virtue of paragraph(s) 3 of Part 1 of Schedule 12A of the Local Government Act 1972.

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## Manchester City Council Report for Resolution

Report to:	Licensing Sub-Committee Hearing Panel – 06 April 2023
Subject:	The Vine, Glendower Drive, Manchester, M40 7TD (Summary Review of Premises Licence, App ref: 286431)
Report of:	Head of Planning, Building Control & Licensing

#### Summary

Review of the premises licence under s53C of the Licensing Act 2003

## Recommendations

That the Panel consider what steps are appropriate for the promotion of the licensing objectives taking into account any change in circumstances since any interim steps were imposed, consider any relevant representations, and review the interim steps already taken.

## Wards Affected: Harpurhey

Manchester Strategy Outcomes	Summary of the contribution to the strategy
A thriving and sustainable City: supporting a diverse and distinctive economy that creates jobs and opportunities	Licensed premises provide a key role as an employer, in regeneration, and in attracting people to the city. The efficient processing of applications as well as effective decision making in respect of them, plays an essential role in enabling businesses to thrive and maximise contribution to the economy of the region and sub-region.
A highly skilled city: world class and home grown talent sustaining the city's economic success	An effective Licensing regime will enable growth in our City by supporting businesses who promote the Licensing Objectives.
A progressive and equitable city: making a positive contribution by unlocking the potential of our communities	The Licensing process provides for local residents and other interested parties to make representations in relation to licensing applications. Representations have to be directly related to the licensing objectives.

A liveable and low carbon city: a destination of choice to live, visit and work.	An effective licensing system supports and enables growth and employment in our City with neighbourhoods that provide amenities suitable to the surrounding communities.
A connected city: world class infrastructure and connectivity to drive growth	

## Full details are in the body of the report, along with any implications for:

Equal Opportunities Policy Risk Management Legal Considerations

#### Financial Consequences – Revenue

None

#### **Financial Consequences – Capital**

None

#### **Contact Officers:**

Name:	Fraser Swift
Position:	Principal Licensing Officer
Telephone:	0161 234 1176
E-mail:	fraser.swift@manchester.gov.uk
Name:	Helen Howden
Position:	Technical Licensing Officer
Telephone:	0161 234 4294
E-mail:	Premises.licensing@manchester.gov.uk

#### Background documents (available for public inspection):

- Manchester City Council Statement of Licensing Policy.
- Guidance issued under section 182 of the Licensing Act 2003.
- Licensing Act 2003 (Hearings) Regulations 2005
- Any further documentary submissions by any party to the hearing

## 1. Introduction

- 1.1 On 14/03/2023, an application was made by Greater Manchester Police under s53A of the Licensing Act 2003 for a Summary Review of the Premises Licence for The Vine, Glendower Drive, Manchester, M40 7TD in the Harpurhey ward of Manchester. A location map and photograph of the premises is attached at **Appendix 1**.
- 1.2 Summary reviews can be undertaken when the police consider that the premises concerned are associated with serious crime or serious disorder (or both). The summary review process allows interim conditions to be quickly attached to a licence and a fast track licence review.
- 1.3 A 10 working-day public consultation exercise has been undertaken in accordance with Licensing Act 2003 regulations; requiring the application to be advertised by the displaying of a blue notice at or on the premises and details of the application published on the Council's website.
- 1.4 Under section 53C of the Licensing Act 2003, the licensing authority must hold a full review of the premises licence and determine the review within 28 days after the day of receipt of the application.
- 1.5 Following the review under section 53C, the licensing authority must then review the interim steps in place and determine whether it is appropriate for the promotion of the licensing objectives for the steps to remain in place, or if they should be modified or withdrawn.

## 2. <u>The Application</u>

- 2.1 A copy of the application is attached at **Appendix 2**.
- 2.2 The application for a summary review was submitted on the grounds that the premises are associated with both serious crime and serious disorder.
- 2.3 The incident that triggered this summary review is summarised as:

A serious incident of violence and disorder involving the reported use of a firearm and bladed weapons which took place outside the frontage of the Vine Inn. During this incident the CCTV system from inside the premise was forcibly removed. This was not reported to GMP.

#### 2.4 Interim Steps pending the review

2.4.1 Within 48 hours of receiving a summary review application, under s53B of the Licensing Act 2003 the licensing authority must consider whether it is necessary to take interim steps pending the review of the licence for the promotion of the licensing objectives.

- 2.4.2 On 15/03/2023, a Licensing Sub-Committee Hearing Panel held a hearing to consider taking such interim steps and the decision of the Panel was to suspend the licence pending the review hearing on 6 April 2023. The decision of the panel is included as **Appendix 3**.
- 2.4.3 The premises licence holder may make representations against the interim steps taken by the licensing authority. Under s53B of the Licensing Act 2003 the licensing authority must within 48 hours of the time of its receipt of the representations, hold a hearing to consider those representations.
- 2.4.4 At the time of preparing this Committee Report no representations have been received against the interim steps taken by the licensing authority. Please note that representations may be received at any time prior to the date of the review hearing.
- 2.4.5 On the date of the review hearing, the licensing authority is required to review any interim steps that are in place and consider whether it is appropriate for the promotion of the licensing objectives for the steps to remain in place, or if they should be modified or withdrawn.

## 3. Current Premises Licence

- 3.1 A copy of the current licence is attached at **Appendix 4**.
- 3.2 The premises licence holder is Andrew Mitchell who has held the licence since 12/03/2007.
- 3.3 The designated premises supervisor is Kevin Upton who has held this position since 30/03/2002.
- 3.4 The licensable activities permitted by the licence are:

Sale by retail of alcohol							
Standard timings							
Day	Mon	Tue	Wed	Thu	Fri	Sat	Sun
Start	1100	1100	1100	1100	1100	1100	1200
Finish	2300	2300	2300	2300	2300	2300	2230
The sale of alcohol is licensed for consumption both on and off the premises.							
Seasonal variations and Non-standard Timings:							
Good Friday: Start 1200 Finish 2230							
Christmas Day: Start 1200 Finish 1500 Start 1900 Finish 2230							
New Year: From the start time on New Year's Eve to the terminal hour for New Year's Day							

Continued.....

Recorded	music						
Standard t	imings						
Day	Mon	Tue	Wed	Thu	Fri	Sat	Sun
Start	1100	1100	1100	1100	1100	1100	1200
Finish	2330	2330	2330	2330	2330	2330	2330
Licensed to take place indoors only.							
Seasonal variations and Non-standard Timings:							
None							

Hours premises are open to the public							
Standard ti	imings						
Day	Mon	Tue	Wed	Thu	Fri	Sat	Sun
Start	1100	1100	1100	1100	1100	1100	1200
Finish	2330	2330	2330	2330	2330	2330	2330
Seasonal variations and Non-standard Timings:							
Good Friday: Start 1200 Finish 2230							
Christmas Day: Start 1200 Finish 1500 Start 1900 Finish 2230							
New Year: From the start time on New Year's Eve to the terminal hour for New Year's Day							

#### 4. <u>Relevant Representations</u>

- 4.1 Representations may be made by any person or 'responsible authority' during the consultation period. To be 'relevant' and, therefore, able to be taken into account in determining the application, they must be relevant to one or more of the licensing objectives. Where representations are made by persons who are not a responsible authority, they must not be frivolous or vexatious.
- 4.2 One relevant representation has been received in respect of this application **(Appendix 5)**. The personal details of all members of the public have been redacted. Original copies of the representation will be available to the Panel at the hearing. Representations were received from the following person:

Other Persons: Resident x 1

Summary of the representation -

Party	Grounds of representation	Recommends
Resident	The premises has breached the licensing objectives. The representation comments that "The Vine Public House undoubtedly is a magnet that consistently attracts disorderly conduct" impacting on residents and members of the public of all ages. Children are potentially at risk, and the objector asks "What	Not stated

further horrific events must unfold before appropriate measures are taken and serious consideration given to the final closure of this attraction for criminality and disorder".	
Management and staff are not "adequately trained, experienced, competent, and able to demonstrate key responsibilities in the fulfilment of their roles, and to ensure the safety of patrons and particularly third-party members of the public and residents"	
Management and staff are well known within the community which leads to bias and potentially sense of "protection" for perpetrators.	
The "CCTV system has always proven to be dysfunctional, undergoing repair and now 'forcibly removed' if footage is ever requested."	
The venue "has imposed many unwanted late night and early morning disruption on to the residents, causing alarm and distress on to the community"	

## 5. Additional information

5.1 Additional information has been received from the applicant, attached as **Appendix 6**.

## 6. Key Policies and Considerations

## 6.1 Legal Considerations

6.1.1 Hearings under the Licensing Act 2003 operate under the Licensing Act 2003 (Hearings) Regulations 2005.

## 6.2 New Information

6.2.1 In accordance with Regulation 18 of the Licensing Act 2003 (Hearings) Regulations 2005, the authority may take into account documentary or other information produced by a party in support of their application, representations or notice either before the hearing or, with the consent of all parties, at the hearing.

## 6.3 Hearsay Evidence

6.3.1 The Panel may accept hearsay evidence and it will be a matter for the Panel to attach what weight to it that they consider appropriate. Hearsay evidence is evidence of something that a witness neither saw nor heard, but has heard or read about.

## 6.4 **The Secretary of State's Guidance to the Licensing Act 2003**

- 6.4.1 The Secretary of State's Guidance to the Licensing Act 2003 is provided to licensing authorities in relation to the carrying out of their functions under the 2003 Act. It also provides information to magistrates' courts hearing appeals against licensing decisions and has been made widely available for the benefit of those who run licensed premises, their legal advisers and the general public. It is a key medium for promoting best practice, ensuring consistent application of licensing powers across England and Wales and for promoting fairness, equal treatment and proportionality.
- 6.4.2 Section 4 of the 2003 Act provides that, in carrying out its functions, a licensing authority must 'have regard to' guidance issued by the Secretary of State under section 182. The Guidance is therefore binding on all licensing authorities to that extent. However, the Guidance cannot anticipate every possible scenario or set of circumstances that may arise and, as long as licensing authorities have properly understood this Guidance, they may depart from it if they have good reason to do so and can provide full reasons.
- 6.4.3 Departure from the Guidance could give rise to an appeal or judicial review, and the reasons given will then be a key consideration for the courts when considering the lawfulness and merits of any decision taken.

## 6.5 Manchester Statement of Licensing Policy

- 6.5.1 Section 4 of the 2003 Act provides that, in carrying out its functions, a licensing authority must 'have regard to' its statement of licensing policy.
- 6.5.2 The Licensing Policy sets out the vision the licensing authority has for the regulation of licensed premises throughout Manchester and outlines the standards expected in order to ensure the promotion of the licensing objectives in the city. The Panel may depart from the policies should it consider doing so would benefit the promotion of the licensing objectives. Reasons are to be given for any such departure from the Policy.
- 6.5.3 There are a number of references in the Policy to the licensing authority's expectations of applicants. The licensing authority will not apply the Policy rigidly, but will always have regard to the merits of the case with a view to promoting the licensing objectives.
- 6.5.4 Relevant to this application, the Panel are recommended to have regard to the following sections of the Policy:

## Section 6: What we aim to encourage

This section identifies certain types of venues and initiatives the licensing authority aims to encourage in order to promote an inclusive evening and night-time economy not simply focused on the consumption of alcohol. We aim to encourage:

- Premises that will extend the diversity of entertainment and attract a wider range of participants
- Live music, especially original material, which will provide a range of live performances and styles of music, provided that such entertainment does not undermine the licensing objectives
- National cultural institutions, global sports events and cultural festivals
- Non-drink-led premises, including restaurants, cafes, theatres and cinemas
- Communication and integration with local residents and businesses through licensees consulting with those in the local area prior to an application
- Participation in Pubwatches, off licence forums and other crimereduction partnerships
- Engagement with the NITENET radio scheme and DISC secure information sharing platform by city centre venues through the Cityco Manchester Business Crime Reduction Partnership
- Designing out crime in the layout of the premises

## Section 7: Local factors

This section sets out key issues that applicants are expected to take into account relevant to the individual characteristics of the premises and address any local factors relevant to their premises.

Having regard to this application, the Panel are recommended to have regard to the following Factors:

- Identified risk factors specific to the licensed premises
- The proximity of the premises to local residents and other local businesses, particularly in relation to the potential for nuisance

## Section 8: Manchester's standards to promote the licensing objectives

This section identifies the standards that the licensing authority expects of licensed premises in Manchester. It is recognised that not all standards will be appropriate to apply in every situation to every premises. The degree to which standards would be appropriate is expected to be proportionate to the risk posed against the promotion of the licensing objectives having regard to the individual circumstances of the premises. The standards are not exhaustive and the licensing authority will have regard to any relevant issues raised in any representation that may fall outside them.

- MS1 Implement effective security measures at the premises
- MS2 Effective general management of the premises
- MS3 Responsible promotion and sale of alcohol
- MS4 Prevent the use of illegal drugs, new psychoactive substances (NPS) and the spiking of drinks at the premises
- MS5 Prevent on-street consumption of alcohol

- MS6 Provide a Duty of Care for intoxicated or vulnerable customers and medical emergencies
- MS7 Maintain a safe capacity
- MS8 Prevent noise nuisance from the premises
- MS9 Effectively manage exterior spaces (eg beer gardens, smoking areas, table and chair areas on the highway)
- MS10 Operate effective cleansing arrangements, including ensuring the premises and surrounding area are kept clean and free of litter, and adequate arrangements for the secure and responsible storage of refuse
- MS11 Ensure the wellbeing of children on the premises
- MS12 Prevent underage sales of alcohol, including proxy sales

## 7. Conclusion

- 7.1 A licensing authority must carry out its functions under this Act ("licensing functions") with a view to promoting the licensing objectives:
  - the prevention of crime and disorder
  - public safety;
  - the prevention of public nuisance; and
  - the protection of children from harm.
- 7.2 In considering the matter, the Panel should take into account any representations or objections that have been received from responsible authorities or other persons, and representations made by the applicant. In reaching the decision, regard must also be had to relevant provisions of the national guidance and the Council's licensing policy statement.
- 7.3 The Panel must consider what steps are appropriate for the promotion of the licensing objectives taking into account any change in circumstances since any interim steps were imposed, any relevant representations, and review the interim steps already taken (if any).
- 7.4 In making its final determination, the steps the Panel can take are:
  - a) To modify the conditions of the premises licence
  - b) To exclude from the scope of the licence any of the licensable activities to which the application relates;
  - c) To remove the designated premises supervisor from the licence;
  - d) To suspend the licence for a period not exceeding 3 months; and
  - e) To revoke the premises licence.
- 7.5 The conditions of the licence, with the exception of mandatory conditions in Appendix 1 of the licence, may be modified to alter or omit any of them or to add any new condition, including restricting the times at which licensable activities authorised by the licence can take place.
- 7.6 All licensing determinations should be considered on the individual merits of the application.

- 7.7 The Panel's determination should be evidence-based, justified as being appropriate for the promotion of the licensing objectives and proportionate to what it is intended to achieve. Findings on any issues of fact should be on the balance of probability.
- 7.8 It is important that a licensing authority should give comprehensive reasons for its decisions in anticipation of any appeals. Failure to give adequate reasons could itself give rise to grounds for an appeal.

# 7.9 The Panel is asked to determine what steps, as set out in 7.4 above, are appropriate for the promotion of the licensing objectives.

## Review of the interim steps

- 7.10 The Panel's determination of the review does not have effect until the end of the 21 day period given for appealing the decision, or until the disposal of any appeal that is lodged.
- 7.11 To ensure that there are appropriate and proportionate safeguards in place at all times, the licensing authority is required to review any interim steps that it has taken that are in place on the date of the final review hearing. This is to be done immediately after the determination of the review under s53C. In reaching its decision, the panel must consider any relevant representations made.
- 7.12 The steps available to the Panel are:
  - a) To modify the conditions of the licence;
  - b) To exclude the sale of alcohol by retail from the scope of the licence;
  - c) To remove the designated premises supervisor from the licence; and
  - d) To suspend the licence.
- 7.13 Upon the determination of the licence review, the Panel is asked to review the interim steps in place and determine whether it is appropriate for the promotion of the licensing objectives for the steps to remain in place, or if they should be modified or withdrawn.

The Vine Glendower Drive, Manchester, M40 7TD Premises Licensing Manchester City Council

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#### ANNEX B

**Greater Manchester Police** Central Park Northampton Road Manchester

#### CERTIFICATE UNDER SECTION 53A(1)(b) OF THE LICENSING ACT 2003

I hereby certify that in my opinion the premises described below are associated with serious crime / serious disorder / both serious crime and serious disorder<sup>1</sup>.

Premises<sup>2</sup>: The Vine **Glendower Drive** Manchester M40 7TD

#### Please note:

Kevin Upton is the designated premises supervisor rather than the licence holder.

The premises licence holder is Andrew Mitchell (this is confirmed on the next page)

Premises licence number (if known): 050525

Name of premises supervisor (if known): Kevin Upton

This amendment does not affect the acceptance of the application. HH

l am a

police force.

<sup>3</sup> in the Greater Manchester

I am giving this certificate because I am of the opinion that other procedures under the Licensing Act are inappropriate in this case, because<sup>4</sup>:

The standard review of the premises licence under section 51 Licensing Act 2003 is inappropriate due to length of time a standard review would take, there are serious concerns as to the serious nature of the incident which require immediate resolution. Greater Manchester Police believe that serious crime has occurred at the premises.

Greater Manchester Police (GMP) will say that the premises are associated with serious crime. Serious crime is defined within the statutory guidance as per

<sup>&</sup>lt;sup>1</sup> Delete as applicable.

<sup>&</sup>lt;sup>2</sup> Include business name and address and any other relevant identifying details.

<sup>&</sup>lt;sup>3</sup> Insert rank of officer giving the certificate, which must be superintendent or above.

<sup>&</sup>lt;sup>4</sup> Give a brief description of why other procedures such as a standard review process are thought to be inappropriate, e.g. the degree of seriousness of the crime and/or disorder, the past history of compliance in relation to the premises concerned.

section 81(3)(a) and (b) of the Regulation of Investigatory Powers Act 2000, which states that the conduct constitutes an offence for which a person 21 years of age or over with no previous convictions could reasonably be expected to be sentenced to imprisonment for 3 years or more. Therefore due to the serious crime which has taken place at the premises GMP feel that it is necessary for an expedited review to take place.

The premises are situated on Glendower Drive in the Hapurhey of Manchester and the premises licence was issued on 03/10/2005. The Premises Licence Holder (PLH) is Andrew Mitchell and the Designated Premises Supervisor (DPS) is Kevin Upton.

The incident which has triggered this summary review occurred on the afternoon of Sunday 12<sup>th</sup> March 2023. A serious incident of violence and disorder involving the reported use of a firearm and blasded weapons took place outside the frontage of the Vine Inn. During this incident the CCTV systemt from inside the premise was forcibly removed, which was nor reported to GMP. Given the connection of the Vine to the incident and the severity of what took place & the serious levels of violence GMP has serious concerns that there is a risk of further recriminaiting actions which places members of the community at an immediate risk of harm.

In the Section 182 Guidance it makes specefic reference to summary reviews stating that the powers are aimed at tackling serious crime and serious disorder, in particular (but not exclusively) the use of guns and knives. The powers complement the general procedures in the 2003 Act for tackling crime and disorder associated with licensed premises and should be reserved for the most serious matters.

The powers contained under Section 53A of the Licenisng Act 2003 are necessary and proportionate in light of the association that the premises has to serious crime.

In the interim review Greater Manchester Police would request that the Licensing Authority consider suspension of the Premise Licence until the full review is heard before the committee. Serious crime and Disorder has occurred that is attributed to the premise and until the Licensing Committee hear the full review and all the evidence that will be disclosed, to allow the premise to continue to operate as a licensed premises gives serious concern that further violence will occur at the premises and the licensing objectives of the Prevention of Crime and Disorder and Public Saftey can only be promoted if the premises licence was suspended until the final determinatonof the summary review application.

The standard review of the premise licence under Section 51 of the Licesning Act 2003 is not appropriate in these circumstances due to the length of time a standard review would take. There are serious concerns as to the level the level and method of violence that has occurred. Greater Manchester Police believe that Serious Crime is attributed to the premises.

(Signed)	(Date)

#### ANNEX C

#### FORM FOR APPLYING FOR A SUMMARY LICENCE REVIEW

[Insert name and address of relevant licensing authority and its reference number (optional)]

Manchester City Council

## Application for the review of a premises licence under section 53A of the Licensing Act 2003 (premises associated with serious crime or disorder)

#### PLEASE READ THE FOLLOWING INSTRUCTIONS FIRST

Before completing this form please read the guidance notes at the end of the form. If you are completing the form by hand please write legibly in block capitals. In all cases ensure that your answers are inside the boxes and written in black ink. **Use additional sheets if necessary.** 

I [on be	ehalf of] the chief officer of police for
the Greater Manchester	police area apply for the review
of a premises licence un	der section 53A of the Licensing Act 2003.

#### 1. Premises details:

Postal address of premises, or if none or not known, ordnance survey map reference or description: The Vine Pub **Glendower Drive** Post town: Manchester Please note: Kevin Upton is the designated premises supervisor rather than the licence holder, Post code (if known): M40 7TD and the number given is his personal licence number. The premises licence number is 050525, and the premises 2. Premises licence details: licence holder is Andrew Mitchell. The correct information is given on the next Name of premises licence holder (if known): Kevin Upton page. Number of premises licence holder (if known): 149034 This amendment does not affect the acceptance of the application. HH

## **3. Certificate under section 53A(1)(b) of the Licensing Act 2003** [Please read guidance note 1]:

I confirm that a certificate has been given by a senior member of the police force for the police area above that in his opinion the above premises are associated with serious crime or disorder or both, and the certificate accompanies this application. (Please tick the box to confirm)

4. Details of association of the above premises with serious crime, serious disorder or both:

[Please read guidance note 2]

The standard review of the premises licence under section 51 Licensing Act 2003 is inappropriate due to length of time a standard review would take, there are serious concerns as to the serious nature of the incident which require immediate resolution. Greater Manchester Police believe that serious crime has occurred at the premises.

Greater Manchester Police (GMP) will say that the premises are associated with serious crime. Serious crime is defined within the statutory guidance as per section 81(3)(a) and (b) of the Regulation of Investigatory Powers Act 2000, which states that the conduct constitutes an offence for which a person 21 years of age or over with no previous convictions could reasonably be expected to be sentenced to imprisonment for 3 years or more. Therefore due to the serious crime which has taken place at the premises GMP feel that it is necessary for an expedited review to take place.

The premises are situated on Glendower Drive in the Hapurhey of Manchester and the premises licence was issued on 03/10/2005. The Premises Licence Holder (PLH) is Andrew Mitchell and the Designated Premises Supervisor (DPS) is Kevin Upton.

The incident which has triggered this summary review occurred on the afternoon of Sunday 12th March 2023. A serious incident of violence and disorder involving the reported use of a firearm and blasded weapons took place outside the frontage of the Vine Inn. During this incident the CCTV systemt from inside the premise was forcibly removed, which was nor reported to GMP. Given the connection of the Vine to the incident and the severity of what took place & the serious levels of violence GMP has serious concerns that there is a risk of further recriminaiting actions which places members of the community at an immediate risk of harm.

In the Section 182 Guidance it makes specefic reference to summary reviews stating that the powers are aimed at tackling serious crime and serious disorder, in particular (but not exclusively) the use of guns and knives. The powers complement the general procedures in the 2003 Act for tackling crime and disorder associated with licensed premises and should be reserved for the most serious matters.

The powers contained under Section 53A of the Licenisng Act 2003 are necessary and proportionate in light of the association that the premises has to serious crime.

In the interim review Greater Manchester Police would request that the Licensing Authority consider suspension of the Premise Licence until the full review is heard before the committee. Serious crime and Disorder has occurred that is attributed to the premise and until the Licensing Committee hear the full review and all the evidence that will be disclosed, to allow the premise to continue to operate as a licensed premises gives serious concern that further violence will occur at the premises and the licensing objectives of the Prevention of Crime and Disorder and Public Saftey can only be promoted if the premises licence was suspended until the final determinatonof the summary review application.

The standard review of the premise licence under Section 51 of the Licesning Act 2003 is not appropriate in these circumstances due to the length of time a standard review would take. There are serious concerns as to the level the level and method of violence that has occurred. Greater Manchester Police believe that Serious Crime is attributed to the premises.



Contact details for matters concerning this application: Address: Manchester Town Hall Police Station Town Hall Extension Lloyd Street Manchester M2 5DB

Notes for guidance:

1. A certificate of the kind mentioned in the form must accompany the application in order for it to be valid under the terms of the Licensing Act 2003. The certificate must explicitly state the senior officer's opinion that the premises in question are associated with serious crime, serious disorder or both.

Serious crime is defined by reference to section 81 of the Regulation of Investigatory Powers Act 2000. In summary, it means:

 conduct that amounts to one or more criminal offences for which a person who has attained the age of eighteen and has no previous convictions could reasonably be expected to be sentenced to imprisonment for a term of three years or more; or
 conduct that amounts to one or more criminal offences and involves the use of violence, results in substantial financial gain or is conduct by a large number of

persons in pursuit of a common purpose. Serious disorder is not defined in legislation, and so bears its ordinary English meaning.

2. Briefly describe the circumstances giving rise to the opinion that the above premises are associated with serious crime, serious disorder, or both.

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By virtue of paragraph(s) 3 of Part 1 of Schedule 12A of the Local Government Act 1972.

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From: Premises Licensing <Premises.Licensing@manchester.gov.uk> Sent: 18 March 2023 12:59

To:

Cc:

GMP Licensing

<centrallicensing@gmp.police.uk>

**Subject:** Notice of hearing decision and interim steps to be taken following summary review – The Vine – ref 286431/HH1

Dear Sir / Madam

#### The Licensing Act 2003 (Summary Review of Premises licences) Regulations 2007

#### Notice of decision re interim steps to be taken with regard to the Summary Review of a Premises Licence

Following consideration by the Licensing Sub-committee on 15/03/2023, I write to formally advise you of the sub-committee's decision regarding:

The Vine Glendower Drive Manchester M40 7TD

The decisions and reasons were communicated verbally to the premises licence holder following the hearing.

Item 5 The Vine

GMP made an application to the exclude the public from the hearing on the grounds that there were ongoing investigations into multiple serious offences, these investigations were at an early stage and if information from the hearing was made public this may prejudice the investigations. The MEN opposed the application and told the Committee that the incidents were already in the public domain and further information could be redacted to prevent damage to the investigation.

The Committee decided it would be in the public interest to exclude the public from the hearing under Regulation 14 of the Licensing Act 2003 (Hearings) Regulations 2005 as there was a possibility that representations made and evidence presented would prejudice the ongoing police investigations. The public would not be excluded from the part of the hearing when the decision was announced to the parties.

Decision:

To suspend the licence pending the review hearing on 6 April 2023.

Reasons:

The Committee carefully considered the content of the report and the oral representations of both parties. The Committee took into account the fact that a serious incident involving serious violence had occurred in the outside area of the premises and potentially began inside the premises. The Committee heard that GMP were at a very early stage of a number of investigations into serious offences arising from the incident which took place on 12 March

2023. The Committee also heard that the CCTV which had not been secured was removed from the premises with no credible explanation being offered by the management as to how and when that had occurred. The Committee also heard that pool cues had been removed from the premises potentially to be used as weapons in the disorder which occurred outside the premises and that a member of staff had gone out to retrieve the pool cues and yet no phone calls had been to GMP from the staff or management of the premises to report the incident.

The Committee heard that GMP had a real fear that if the premises were to remain open pending the review that reprisals and further violence would take place. Therefore, in all the circumstances the Committee considered it necessary and appropriate to suspend the licence pending the review of the licence on 6 April.

#### \*\*\*\*\*\*

The premises licence holder has a right to make representations against the decision. There is no time limit for representations to be made though please note that the full review hearing will take place before 11/04/2023. On receipt of any representation the licensing authority must hold a hearing within 48 hours of receipt.

Should you require any further information, please reply to this email.

#### Yours faithfully

#### Premises Licensing Team

Premises Licensing Growth and Development Manchester City Council Level 1 Town Hall Extension Albert Square PO Box 532 M60 2LA Email: premises.licensing@manchester.gov.uk Web: www.manchester.gov.uk/licensing

Tell us how we're doing with our online feedback form

Manchester City Council has introduced a Women's Night Time Safety Charter:

The charter | Women's Night-time Safety Charter | Manchester City Council

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By virtue of paragraph(s) 3 of Part 1 of Schedule 12A of the Local Government Act 1972.

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# LICENSING ACT 2003 PREMISES LICENCE

Premises licence number	050525
Granted	03/10/2005
Latest version	DPS Variation 272249 (Granted: 30/03/2022)

Part 1 - Premises details

Name and address of premises The Vine Glendower Drive, Manchester, M40 7TD

Telephone number

0161 205 0808

# Licensable activities authorised by the licence

- 1. The sale by retail of alcohol\*.
- 2. The provision of regulated entertainment, limited to: Recorded music;
  - \* All references in this licence to "sale of alcohol" are to sale by retail.

## The times the licence authorises the carrying out of licensable activities

Sale by retail of alcohol							
Standard timings							
Day	Mon	Tue	Wed	Thu	Fri	Sat	Sun
Start	1100	1100	1100	1100	1100	1100	1200
Finish 2300 2300 2300 2300 2300 2300 2300 2230						2230	
The sale of alcohol is licensed for consumption both on and off the premises.							
Seasonal variations and Non-standard Timings:							
Good Friday: Start 1200 Finish 2230							
Christmas Day: Start 1200 Finish 1500 Start 1900 Finish 2230							
New Year: From the start time on New Year's Eve to the terminal hour for New Year's Day							
·							
Recorded music							

Recorded music							
Standard timings							
Day	Mon	Tue	Wed	Thu	Fri	Sat	Sun
Start	1100	1100	1100	1100	1100	1100	1200
Finish	inish 2330 2330 2330 2330 2330 2330 2330 233						
Licensed to take place indoors only.							
Seasonal variations and Non-standard Timings:							
None							

Issued by:

Page 1 of 7

Hours premises are open to the public         Standard timings         Day       Mon       Tue       Wed       Thu       Fri         Start       1100       1200       Christmas Day: Start 1200 Finish 2230       New Year: From the start time on New Year's Eve to the terminal hour for New Year's Day         Details of premises licence holder         Name:       Mr Andrew Mitchell         Address:       Part 2         Details of designated premises	Lloure promises are open to the public							
Day       Mon       Tue       Wed       Thu       Fri       Sat       Sun         Start       1100       1100       1100       1100       1100       1200         Finish       2330       23			e open to t					
Start       1100       1100       1100       1100       1100       1200         Finish       2330						Sup		
Finish       2330								
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(b) At a time when the designated premises supervisor does not hold a persona licence or his personal licence is suspended.		a personal						
3. Every retail sale or supply of alcohol made under this licence must be made o authorised by a person who holds a personal licence.		e made or						

- 4. (1) The premises licence holder or club premises certificate holder must ensure that an age verification policy is adopted in respect of the premises in relation to the sale or supply of alcohol.
  - (2) The designated premises supervisor in relation to the premises licence must ensure that the supply of alcohol at the premises is carried on in accordance with the age verification policy.
  - (3) The policy must require individuals who appear to the responsible person to be under 18 years of age (or such older age as may be specified in the policy) to produce on request, before being served alcohol, identification bearing their photograph, date of birth and either
    - (a) a holographic mark, or
    - (b) an ultraviolet feature.
- 5. (1) A relevant person shall ensure that no alcohol is sold or supplied for consumption on or off the premises for a price, which is less than the permitted price.
  - (2) For the purposes of the condition set out in (1) above-
    - (a) "duty" is to be construed in accordance with the Alcoholic Liquor Duties Act 1979
    - (b) "permitted price" is the price found by applying the formula-

$$\mathsf{P} = \mathsf{D} + (\mathsf{D} \times \mathsf{V})$$

where -

- (i) P is the permitted price,
- (ii) D is the amount of duty chargeable in relation to the alcohol as if the duty were charged on the date of the sale or supply of the alcohol, and
- (iii) V is the rate of value added tax chargeable in relation to the alcohol as if the value added tax were charged on the date of the sale or supply of the alcohol;
- (c) "relevant person" means, in relation to premises in respect of which there is in force a premises licence
  - (i) the holder of the premises licence,
  - ii) the designated premises supervisor (if any) in respect of such a ) licence, or
  - the personal licence holder who makes or authorises a supply of alcohol under such a licence;

) "relevant person" means, in relation to premises in respect of which there is in force a club premises certificate, any member or officer of the club present on the premises in a capacity which enables the member or officer to prevent the supply in question; and

- (e) "value added tax" means value added tax charged in accordance with the Value Added Tax Act 1994.
- (3) Where the permitted price given by paragraph (2)(b) would (apart from this paragraph) not be a whole number of pennies, the price given by that sub-paragraph shall be taken to be the price actually given by that sub-paragraph rounded up to the nearest penny.

- (4) (a) Sub-paragraph (4)(b) applies where the permitted price given by paragraph (2)(b) on a day ("the first day") would be different from the permitted price on the next day ("the second day") as a result of a change to the rate of duty or value added tax.
  - (b) The permitted price which would apply on the first day applies to sales or supplies of alcohol which take place before the expiry of the period of 14 days beginning on the second day.
- 6. (1) The responsible person must ensure that staff on relevant premises do not carry out, arrange or participate in any irresponsible promotions in relation to the premises.

(2) In this paragraph, an irresponsible promotion means any one or more of the following activities, or substantially similar activities, carried on for the purpose of encouraging the sale or supply of alcohol for consumption on the premises –

- (a) games or other activities which require or encourage, or are designed to require or encourage, individuals to
  - drink a quantity of alcohol within a time limit (other than to drink alcohol sold or supplied on the premises before the cessation of the period in which the responsible person is authorised to sell or supply alcohol), or
  - (ii) drink as much alcohol as possible (whether within a time limit or otherwise);
- (b) provision of unlimited or unspecified quantities of alcohol free or for a fixed or discounted fee to the public or to a group defined by a particular characteristic in a manner which carries a significant risk of undermining a licensing objective;
- (c) provision of free or discounted alcohol or any other thing as a prize to encourage or reward the purchase and consumption of alcohol over a period of 24 hours or less in a manner which carries a significant risk of undermining a licensing objective;
- (d) selling or supplying alcohol in association with promotional posters or flyers on, or in the vicinity of, the premises which can reasonably be considered to condone, encourage or glamorise anti-social behaviour or to refer to the effects of drunkenness in any favourable manner;
- (e) dispensing alcohol directly by one person into the mouth of another (other than where that other person is unable to drink without assistance by reason of disability).
- 7. The responsible person must ensure that free potable water is provided on request to customers where it is reasonably available.
- 8. The responsible person must ensure that
  - (a) where any of the following alcoholic drinks is sold or supplied for consumption on the premises (other than alcoholic drinks sold or supplied having been made up in advance ready for sale or supply in a securely closed container) it is available to customers in the following measures –
    - (i) beer or cider: <sup>1</sup>/<sub>2</sub> pint;
    - (ii) gin, rum, vodka or whisky: 25 ml or 35 ml; and
    - (iii) still wine in a glass: 125 ml;

- (b) these measures are displayed in a menu, price list or other printed material which is available to customers on the premises; and
- (c) where a customer does not in relation to a sale of alcohol specify the quantity of alcohol to be sold the customer is made aware that these measures are available.

For the purposes of conditions 6, 7 and 8 above, a responsible person in relation to a licensed premises means the holder of the premise licence in respect of the premises, the designated premises supervisor (if any) or any individual aged 18 or over who is authorised by either the licence holder or designated premises supervisor. For premises with a club premises certificate, any member or officer of the club present on the premises in a capacity that which enables him to prevent the supply of alcohol.

### Annex 2 – Conditions consistent with the operating schedule

- 1. The above time restrictions in relation to the hours for the sale of alcohol do not prohibit:
  - a) During the first twenty minutes after the above hours the consumption of the alcohol on the premises;
  - b) During the first twenty minutes after the above hours, the taking of the alcohol from the premises unless the alcohol is supplied or taken in an open vessel;
  - c) During the first thirty minutes after the above hours the consumption of the alcohol on the premises by persons taking meals there if the alcohol was supplied for consumption ancillary to the meals;
  - d) Consumption of the alcohol on the premises by, or the taking or sale or supply of alcohol to any person residing in the licensed premises;
  - e) The ordering of alcohol to be consumed off the premises, or the despatch by the vendor of the alcohol so ordered;
  - f) The sale of alcohol to a trader or club for the purposes of the trade or club;
  - g) The sale or supply of alcohol to any canteen or mess, being a canteen in which the sale or supply of alcohol is carried out under the authority of the Secretary of State or an authorised mess of members of Her Majesty's naval, military or air forces;
  - h) The taking of alcohol from the premises by a person residing there; or

The supply of alcohol for consumption on the premises to any private friends of a person residing there who are bona fide entertained by him at his own expense, or the consumption of alcohol by persons so supplied; or the supply of alcohol for consumption on the premises to persons employed there for the purposes of the business carried on by the holder of the licence, or the consumption of liquor so supplied, if the liquor is supplied at the expense of their employer or of the person carrying on or in charge of the business on the premises.

Annex 3 -	Conditions attached after hearing by the licensing authority
area	ital hard drive CCTV system shall be in operation to cover internal and external s of the premises; any area where customers have legitimate access shall be ciently illuminated for the purposes of CCTV.
а	) All CCTV recorded images shall have sufficient clarity / quality / definition to enable facial recognition.
b	) CCTV shall be kept in an unedited format for a period of 28 days. Any DVDs subsequently produced shall be in a format that can be played back on a standard personal computer or standard DVD player.
C	Any person left in charge of the premises shall be trained in the use of any such CCTV equipment and be able to produce / download / burn CCTV images upon request by a person from a responsible authority.
d	) CCTV shall be maintained on a regular basis and kept in good working order. CCTV maintenance records shall be kept and details of contractors used and work carried out shall be recorded.
e	Plans indicating the position of CCTV cameras shall be submitted and shall be lodged with City Centre Safe.
f)	Where the recording is on a removable medium (i.e. videotape, compact disc, flash card etc.) a secure storage system to store those recording media shall be provided.
Desi wher so by	need for door security shall be assessed by the Premises Licence Holder or gnated Premises Supervisor on a regular basis and door staff shall be employed and where the risk assessment deems this appropriate or when advised to do GMP Central Licensing (e.g. football events etc). All doorstaff employed at the tises shall be supplied by a company from the SIA ACS approved contractor me.
Desig secu	tten record shall be kept on the premises by the Premises Licence Holder or gnated Premises Supervisor of every person employed on the premises as rity personnel in a register kept for that purpose. That record shall contain the ving details.
а	) the door supervisor's name, date of birth and home address;
b	) his/her Security Industry Authority licence number;
c	the time and date he/she starts and finishes duty;
d	the time of any breaks taken whilst on duty;
e	each entry shall be signed by the door supervisor.
	register shall be available for inspection upon demand by officers from consible Authorities.
must	Designated Premises Supervisor or a nominated member of management, who hold a personal licence, shall be on the premises when the premises is open for sable activities.
Man	cumented dispersal policy shall be implemented and lodged with Greater chester Police (GMP) Central Licensing prior to the premises opening for the first and this shall include clearly displayed signage advising customers to leave the

area quietly and promptly.

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- 6. A telephone line shall be set up with a local taxi provider.
- 7. A documented drugs policy shall be implemented and lodged with GMP Central Licensing prior to the premises opening for the first time. The policy shall include searching, seizure, retention and disposal.
- 8. A smoking policy shall be drawn up by the Premises Licence Holder or Designated Premises Supervisor to include a clearly defined area and the numbers permitted in this area at one time. The policy shall be lodged with GMP Central Licensing prior to the premises opening for the first time.
- 9. An incident book shall be maintained at the premises and shall record all ejections and incidents that occur within the premises or at the entrance. The incident book shall be open to inspection by appropriate officers from Responsible Authorities. The incident book shall be checked each week by either the premises licence holder or the designated premises supervisor. The aim of the check is to ensure that staff are accurately recording incidents.
- 10. Any person who is involved in disorderly conduct or anti-social behaviour outside the premises shall not be permitted entry to the premises. The Premises Licence Holder or Designated Premises Supervisor shall ensure that any person within the premises who is involved in disorderly conduct or anti-social behaviour inside the premises shall be removed from the premises.
- 11. The Premises Licence Holder or Designated Premises Supervisor shall not allow to enter or allow to remain on the premises any person who is notified to the premises licence holder by Greater Manchester Police/ GMP Central Licensing as being a person of bad character by way of association to other persons or by convictions at court.
- 12. The Premises Licence Holder or Designated Premises Supervisor shall contact GMP Central Licensing to advise of any externally promoted event at least 28 days prior to the event so that the event can be properly risk assessed.
- 13. Staff training shall include the Challenge Think 25 policy and its operation. The training shall be given to all staff and staff shall be retrained quarterly. Training shall also include underage sales, drunkenness, conflict management, first aid and drugs.
- 14. All training shall be documented.
- 15. Prior to any drinks promotions being held at the premises the premises licence holder or designated premises supervisor shall liaise with GMP Central Licensing so the promotion can be fully risk assessed.
- 16. Members of staff/door supervisors shall patrol inside and outside the premises at regular intervals, ensuring glasses are collected and that litter is cleared within the vicinity of the premises.
- 17. All drinks that are to be taken into the outside drinking area of the premises shall be served in plastic containers or toughed glass.

#### Annex 4 – Plans

See attached

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By virtue of paragraph(s) 3 of Part 1 of Schedule 12A of the Local Government Act 1972.

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From:

Sent: 28 March 2023 16:29
To: Premises Licensing <Premises.Licensing@manchester.gov.uk>
Subject: The Vine Public House - Representation

Good Afternoon

Please find attached my representation to the licensing hearing for the Vine Public House scheduled for 6 April 2023.

I would request that my personal details highlighted in yellow be redacted.

Regards

#### The Vine Public House, Collyhurst

#### Statement of Representation – 28 March 2023

# Preface My name is have resided at this address

The venue in connection with this representation is *The Vine Public House (also known as The Valley Public House), Glendower Drive, Manchester, M40 7TD.* 

I understand that the events that occurred on Sunday 12 March 2023 are still undergoing investigations and therefore attendance to the hearing, scheduled for 6 April 2023 will be restrictive to members of the public.

#### The Key Objectives Involving the Representation

The licensing regime has a clear focus on promoting the 4 statutory licensing objectives, which the Licensing Act 2003 denotes as:

- 1. The prevention of crime and disorder
- 2. Public safety
- 3. The prevention of public nuisance
- 4. The protection of children from harm

In my view, this establishment has yet again breached these objectives, not only on Sunday 12 March 2023, but previously in October 2020, when my representation was again submitted for due consideration, however the license was reinstated, despite hanging in the balance on that occasion alone.

Merely 2 years and 5 months have passed since the previous outbreak of violent crime and disorder emanating from the Vine Public House, involving fighting, rioting, stabbings, and vehicles used as weapons, being rammed into houses and street furniture.

The latest episode of criminal disorder now prevails and manifests itself, not just with the use of knives, but this time we, the residents, members of the public, children and infirm elderly people are now subject to the horrors involving the discharge of firearms, further stabbings and again, vehicles being used as potentially lethal weapons. The Vine Public House undoubtedly is a magnet that consistently attracts disorderly conduct, and on 2 occasions now, this has evidentially developed into a powder keg and ignited.

Notwithstanding the murder of Lee Poole in 2010, where those events spilled out from the same establishment.

The area surrounding the Vine Public House, Glendower Drive, Overcombe Walk, all resembling a war zone. We ultimately found ourselves under house arrest, unable to use our vehicles to go about our normal working day and activities. What further horrific events must unfold before appropriate measures are taken and serious consideration given to the final closure of this attraction for criminality and disorder. The unthinkable will ultimately occur should this matter and the potential consequences be miscalculated.

We had our liberties and freedom of movement removed from us, and this must never be allowed to occur ever again.

Undoubtedly, the authorities will have, and continue to gather evidence during their investigations in relation to these criminal matters, however it does appear convenient that essential CCTV footage was unable to be retrieved as the equipment was "forcibly removed", and yet this was not reported to Greater Manchester Police.

There is little point into entering the details that unfolded during events that occurred on 12 March 2023, as the authorities will be in possession of such detail.

These events irrefutably contravene the 4 objectives of the licensing conditions. If the residents call police emergency, it often relates to matters associated with, or in connection to The Vine Public House.

No doubt Greater Manchester Police could summarise this upon interrogation of their own crime recording systems.

Please note: This venue is also **classified as a "family venue" where children are permitted**, and whom are also potentially exposed to risk should similar developments occur in future times.

#### Particulars of Concern

For the purposes of clarity, I shall outline the particulars of concern in the form of numbered paragraphs below, that shall also make ease for reference. All information provided can be clearly apportioned towards breaches of the 4 statutory licensing objectives outlined below:

 I do not believe that the management and staff engaged with this establishment are adequately trained, experienced, competent, and able to demonstrate key responsibilities in the fulfilment of their roles, and to ensure the safety of patrons and particularly third-party members of the public and residents. (Objective 2)

- 2. I consider that managers and staff employed at the establishment should be completely unbiased and unknown to the community. People employed at this public house have always been well known to the communities, not merely this estate, but beyond. Therefore, this instils a sense of protection, that if in the event of criminal disorder and similar, perpetrators are either protected, or the staff themselves know of the perpetrators and adopt a wall of silence for fear of recrimination. The "missing CCTV" is a clear suggestion of such an observation. This does not instil any confidence into the community, and any event is always presented with bias. The management should be entirely impartial and provide accurate observations and records of events, not be chicanery or misleading. (Objectives 1, 2, 3 and potentially 4).
- 3. Historically, following on from the reinstatement of the license on the previous occasion, we were advised that the venue was to employ new experienced staff who would manage and control the operation in a more robust manner. We were advised that the venue would be closely monitored for compliance, and ultimately we were assured that there would not be a repeat of such criminal events in future times. How can we possibly be expected to take any further guarantees seriously now, given the further display of criminal disorder and violence imposed upon an innocent community? (*Objectives 1, 2, 3 and potentially 4*).
- 4. The establishment has never provided security (SIA Registered) to eject troublesome patrons from the venue, or even prevent their initial entry into the establishment. A fundamental requirement and a first line of defence in the prevention of disorderly conduct. Or perhaps the management opted not to do so. *(Objectives 1, 2 and 3).*
- 5. The CCTV system has always proven to be dysfunctional, undergoing repair and now "forcibly removed" if footage is ever requested. A far cry from that expected in the provision of security systems within (and around) a venue open to members of the public. (*Objectives 1, 2, 3 and potentially 4*).
- 6. The physical appearance of the venue is poor, particularly at the rear whereby this has been an attraction to homeless people. Old suitcases containing dirty clothing has been seen on several occasions that have been abandoned by the same people. It merely presents itself as a suburban relapse, badly maintained, rotting woodwork, and being near residential houses and children's play areas, The Vine Public House has simply relapsed into an eyesore. It does not lend itself anymore to providing the community with the same purposes as was intended back in the 1970's era. It's called time on itself. There are clearly no inspections undertaken, adequate maintenance regimes in place, which also suggests that testing of the fire alarm system, emergency lighting system, electrical installation, portable firefighting equipment, water hygiene management and possibly even asbestos checks have failed to be complied with, especially within a domain that occupies members of the

public, and within the demands of regulations and statutory instruments that enforce such testing and inspection regimes. (*Objectives 2, 3 and potentially 4*).

- 7. This premises clearly presents an unwelcome burden on the authorities, particularly Greater Manchester Police, who must receive plentiful calls in relation to the criminal and disorderly events that always develop from the venue. I regretfully envisage what will be presented in future times should the license be reinstated. (Objectives 1, 2, 3 and potentially 4).
- 8. The venue has imposed many unwanted late night and early morning disruption on to the residents, causing alarm and distress on to the community, by failure to adopt and implement its licensing hours accordingly. Patrons have been initially heard, then witnessed spilling out of the venue in the late and early morning hours. These patrons either leaving by taxi, private vehicles or on foot. *(Objectives 1 and 3).*
- 9. These events call for concern for the potential damage to our vehicles. On one occasion, a group of people who I had witnessed leave the venue, tried the door handles on my vehicle. When I challenged this from my property, a hard object was retrieved from the ground and thrown towards my head. Thankfully missing its intended target but hit my window. This was reported and Greater Manchester Police recorded this as an assault. This is just one example of many that we are presented with, mainly over weekend periods. (Objectives 1, 2 and 3).
- 10. The CCTV recording equipment installed within the premises should have either comprised an NVR (Networked Video Recorder) or device that can also retain footage on a cloud server. The NVR could have sent images to a remote device not retained on the premises, therefore any removal of the equipment, intentional or otherwise, would guarantee the footage remained retrievable. This was not provided and potentially condemning evidence failed to be accessed in the investigation. *(Objectives 1, 2, 3 and potentially 4).*
- 11. Surely, personal attack or distress alarms should be covertly fitted that connect directly to an alarm receiving centre (ARC) who are able then to contact police emergency. This ensures a swift response and potentially mitigates danger to patrons, public and damage to property. This evidently is not an essential consideration to the venue, or perhaps the management do not wish to invite a police presence into their establishment for one reason or another. Any disorderly conduct or violence that spills out of the venue is always left to the residents to report, and for the management of the establishment to consistently deny afterwards. (Objectives 1, 2, 3 and potentially 4).
- 12. On balance, the venue has a far more negative contribution to offer the community than a positive, and this is clearly evidenced day on day, week on week, month on month. Even during the periods of the license suspension, the community can

breathe a sigh of relief, we never see or hear any issues of concern, the area becomes a place of tranquillity and peace. We begin to enjoy the silence and assurances that allow us to sleep peacefully throughout the night hours.

This brings my representation to a conclusion.

all information I have submitted is true and correct.



DATED: 28 March 2023

By virtue of paragraph(s) 3 of Part 1 of Schedule 12A of the Local Government Act 1972.

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20/03/2023 to the ana, I have nourg contly ane ma ster 40 ø nar ana Gala 200 a aup (Oursecurs le Mowhare 0 facts into alle these VEESL musideration RO Making Lacisians ans

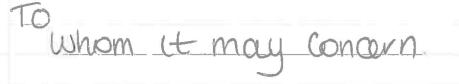


24th March 2023

To Whom it may concern to the Thursday might 1 Lake my Bingo session which ever has arranged. He pravides tea, coffee and sandwichds be the attendees. to meet her This enables my friend's from the local community. Merin has made such a diffedence to the elderly around and about the ine. There has never doen any problems 1 containful at this establishment of wowld not how we lake of my Aunt. Please ensure you take derice of the Representations Tron the local Community who value this pub enamously, yours fourthfulk

22/3/23 Dear Sir/madam AS ~ resident otre IVK Valley estate of the vine Pub, mbse residents endoy 0 VOV 50 e get to soci 150 a 0 Sacla we L -Ic he ti me Pub 0 yours Since

To whom it may concern. old and have Iem been going to the Valley pub (THE VINE PUB) for over Boyrs, Ne customers should not have to suffer because trauble has spread over from monsall estate, mr. Kevin Upton is a brilliant landlerd



In writing this letter in support of the re-opening of the Vine pub Collymont. has been Customer for bodywho many years and hopefully more come, the temporary closing of this pub has had a detrimon only on people as a offect not Charuiduals but H community 10 Whole. The Vine cont Just a put meeting place for mends Families alke Christenings one a place where parties on and peoplo having a great time without having to wany about brothle or feeling Worked For some, particularly the older customes, going to the vine the highlight they day/week and the difference en being along or having a conversation. It might be the only conversation they have and book forward to, the pub being closed has probably affected those individuals moveso.

as somebody who themselves suffer with anxiety being able to have somewhere togo Where I feel safe is very important to me We been a customer I have in the time any kind of trouble NOILAN WILLOSSED neard of any for that matter, to Warrant It being closed for something completter the pub itsef is not Unrelated Unfair to the customers Landlord and Staff Whos but alsotothe Uvelyhoon atte PATC

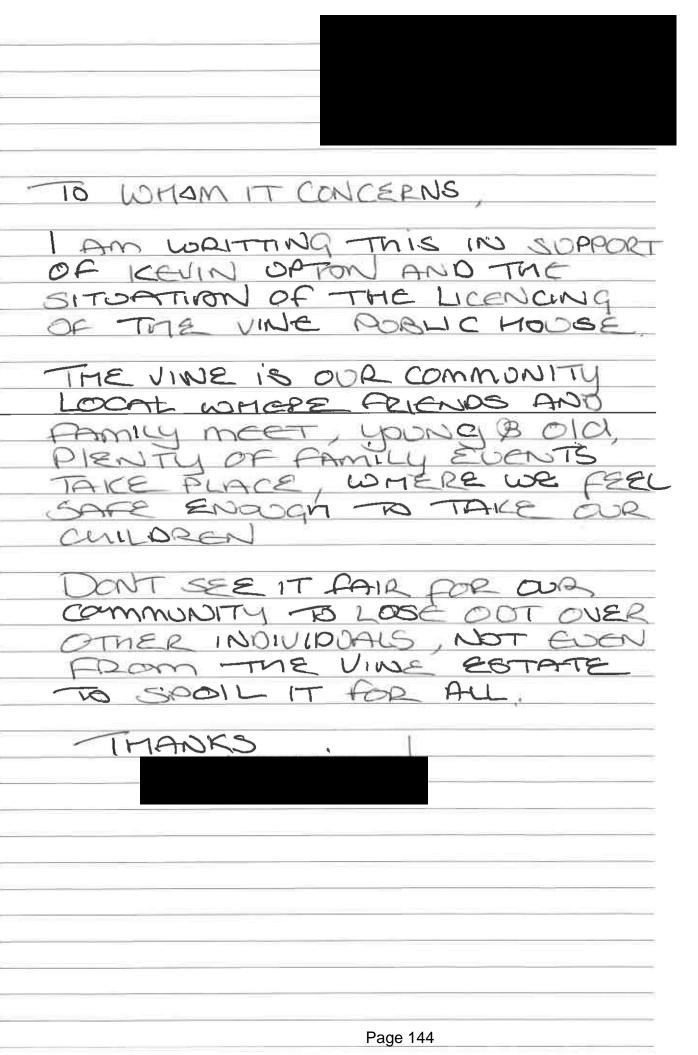
T believe that The Vine is an integral part of the community for the young and old alike. ( as so believe that the best interests of the customers, landlord and staff would be best Served if the pub was to re-open as soon as possible and business to resume as normal. yours sincerely Page 142

Appendix 11, Item 5

To whom it may concern

The pub has gone from Strength to Strength. With Kevin as the landlard and will only Continue to improve as the years progrees

yours Sincerely



20th March 2023

To Whom it May Carcom,

I am writing about my concern over moves to permonently close the vine pub in Collyhusts I have been a Collyhorst resident all my life, and watched the area deteriorate over the years. Many houses have been demolished and our of the many pubs that were dotted around Collyhurst, The Vine is the only remaining one. Kevin (The Landlord) has done a great job with the place and has succeeded in creating a priendly Welcoming atmosphere for all. I have never witnessed any trouble in the Vine nor have I ever telt in anyway uncontertable. The vino is at the heart of our community and an integral part in the social lives of many people in the area. The closure of The Vine would have a detrimental effect on older people like myself who are isolated, and would otherwise not be able to get out for a drink and a trendly chat with reighbours and friends. For people like me, The Vine is a lifeline and would be greatly missed. The trouble was not connected to the Vine, people like we should not have to pay the price

for the actions of strangers who have nothing at all to do with our local pub.

yours Sincorely

Appendix 11, Item 5

DATE 22-03-23 To WHOM IT MAY CONCERN. Dear Sir / Madam. I write in relation to the recent closure of the Vine. public Bar, and any impending sanctions, that may be determined. Let me firstly submit that no incident tak place inside the premises, but nother outside on the adjoining forecaut. Furthermore the perpatraiters involved come from autoide the area, and would appear to have acted in a manner of great intent to cause serious damage or infusico to property and persons. It is imperative that your committee be aware of the huge impact on the local residents and patrons of the peel, should any such sanctions be imposed. This picks acts more like a Community bentre rather than licensed premises. I am old, and apart from the usual interaction and social contact, can give the a benefit to puple of my age mange many other suitable activities take place. Live football, daits, Cardo, pool and music are some of many pursuits are previded. These privises are the only point of contact we have, as most of us. live alsone. I have no doubt the loss of these premises as a pub and meeting place would have a detrimental affect on the health to well-being of all rencerned. Bearing in mind that we as the law alusting party in this instance, earnispage 146 place upon your good office,

Appendix 11, Item 5

to judge fairly and uphald the rights of the wittens in this instance and not pander to washes of the perpetrators. the perpetraitors. I surrit your deliberations in the knowledge that Justice will be done. In anticipation of a favourable response. Yours Faithfully Page 147

24TA MARCH 2023

I OWN THE ABOVE BUSINESS. THE VINE HAS IMPROVED DRASTICALLY SINCE YOUNG KEVIN UPTON TOOK OVER. HE PROVIDES BINGO, MUSIC ON SUNDAYS AND FREE FOOD FOR THE PENSIONERS. HE PROVIDED, FREE OF CHARGE, A GHRISTMAS DINNER FOR ALL THE PENSIONERS WHO LIVE ALONE. HAVE BEEN GOING TO THE VINE FOR OVER 1 20 YEARS AND IT HAS NEVER BEEN SUGT A PAMILY ORIENTATED PLACE TO GO. I OWN A LOCAL BUSINESS AND GO TO THE VINE TO MEET UP WITH ALL MY OLD PRIENOS FROM THE CONSTRUCTION INDUSTRY. AFTER ALL THE EFFORT KEVIN HAS PUT IN IT WOULD BE A PUSASTER FOR THE VINE TO CLOSE, ESPECIALLY FOR ALL THE OLD REDAE LÓCALLY. I HAVE NEVER WITNESSED ANY PROBLEMS. years of age and certainly Am PROBLEMS INSIDE THE PUB, PLEASE DO TAKE NOTE OF THE REPRESENTATIONS OF THE LOCAL PEOPLE WHO USE THE ESTABLISHMENT AND NOT THE LOCAL PRESS.



#### Page 148

24<sup>th</sup> March 2022,

Dear sir or madam,

I am a local business owner and I Vi on Glendower Drive and frequent the Vine Pub I was in

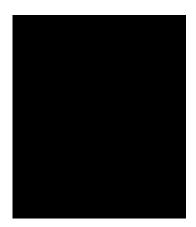
Vine Pub I was in the Nothing happened

inside the pub. I have known the manager Kevin Upton for many years and since he has taken over the pub as the manager things have been run more professionally. It would be a great shame if the Vine was closed as the area would lose the only local pub in Collyhurst. In my opinion the older community will suffer like myself as I use the Vine to meet and socialise with friends.

Yours sincerely,







To whom it may concern,

I am writing in support of Kevin Upton, the Landlord of The Vine Public House, Collyhurst.

I am a year old working man, who was brought up in the Collyhurst area. I have frequented this establishment for the where I got to know Kevin rather well and found that many of my sporting events and other social activities as he (Kevin) provided the space for many community activities like Bingo, Darts & Pool. It had become well known as more than a pub and rather a social gathering point for a lot of the middle-aged peoples from Collyhurst. I can safely say that the permanent closure of this establishment would impact a lot of our social lives as The Vine was well known as a place for family values, community spirit, social wellbeing & in general a safe place for like minded peoples from the surrounding area.

Every area has its bad apples and I can honestly say that The Vine pub is predominantly frequented by up-standing & hard working people and id like to remind whom ever may read this that any incidents happened off premises and those involved were not frequent patrons. Closing this pub, that upholds the value of an entire community because of the actions of a few unassociated peoples, would be irrational and not a little cruel

I have attached my contact details at the head of this letter if you would like to discuss this with me further



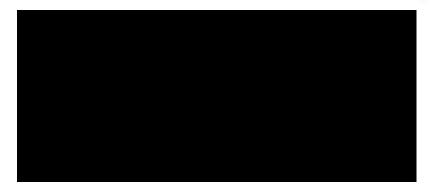
Appendix 11 Item 5

TO WHO IT MMY CONCERN I HAVE BEEN ROINS IN THE VINE PORTHE LAST YEARS OLD GRARS TO MART MY TO MATE WHO IS AND MY MATA WHO HAS HAD A AND bears old and we had had a -WE MERT IN THE VINE MOST TO HAVE A DRING AND A CATCH UP THIS IS A VERY FRIENDLRY PUB WITH A BREAT ATMOSPHERE MOST OF THE PEOPLE THAT USE THIS PUB ARE FROM 30 YEARS OLD TO THEIR \$5905 AND THEY ALL SEEM GET N THEIR ON VERY WELL TOGETHER FROM

PLUS THE TWO FAMILY AND FRIENDS IN TWEIR EVERY WEEKEND THAT MEET THEIR AS WLL GOOD PUBS EVERBODY SEEM TO HAVE THEIR OWN SEATS THE LANDLORD MAKE SURE ALL THESE PEOPLE GETS HOME SARE IN TAXI OR HE MAY DROP THEM OR HIMSELF WHEN HE HAS FINISHED THUS IS ONE SIDE OF THE PUB THE OTHER SIDE IS THE BOKEARS OLD PLUS ALL THESE PEOPLE ARE HAPPY WITH THE JUKE BOX AND THE POOL TABLE AS A LOT OF THEM PLAY ON THE POOL TEAM THIS IS A VERY WELL RUN PUB AND IS A PILLAR OF THE COMMUNITY WITH A LOT FAMILIES NAVING THEIR FAMILY SPECILA BIRTHDAY 2107, 30 TH, 40TH, 50TH AND 60TH BABY SHOWERS, WEDDING, AND UNFORTUNATLEY A LOT OF FUNERALS, BELAUSE THERE IS NO VENUES IN THIS AREA LINE THE VINE THE LANDLORD HAS DONR REALLY WELL IN A SHORT TIME HE HAS BREN WERE Page 151 P70

Appendix 11, Item 5 THE OWNER OF THIS PUB HAS PUT ALOT OF MONBY INTO DOING THE PUB UP SINCE COULD LOCKDOWN THIS PUB BRING CLOSE FOR THE NEET 3 WEBES WILL CRUSE A LOT OF PROPLE STRESS AND LONELINESS IF THIS PUB WAS TO CLOSE IT WILL CAUSE AUT OF MISERY TO THE PEOPLE IN THIS AREA AND SURROUNDING AREA AS THERE WILL BE NO PUBS FOR THEM TO 200 TO AND FOR A PROBLEM THAT WAS NOT CAUSED IN THE PUB THIS IS A DRUG PROBLEM AND PERHAPS IF THE POLICE DONE SOME WORK IN THIS AREA SORTING DRUSS OUT INSTEAD OF TRYING TO CLOSE ALL GUR PUBS OUTSIDE TOWN THIS MAY NOT NAVE WAPPENED

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5



To whom it may concern,

I am writing this letter to support the licensing review of the The Vine public house. I recently relocated from to Manchester & have frequented the Vine many times since maning here.

The customers of the pub are warm, friendly and community driver. Being around these people & using this public house has certainly helped the relocation process for me.

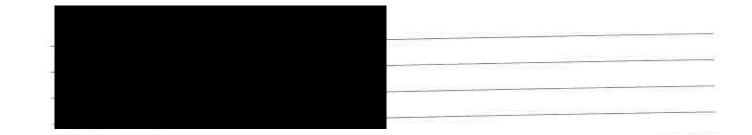
I have witnessed the current landlord, Mr Kevin Upton act with protessionalism, integrity and fairnear in controlling any form of arti-social behaviour many times.

Please consider the license reviews inpact upon the local community and many of its vulnerable ravidents that rely upon this premises for support & socialisations

Your faithfully

To whom it may concern. I have known Mr. Kevin Upton lendlord of "THE VALLEY PUB' Since He is a very hard working your lad, what happened at his pub was way out of his control, all this is because of the youths from other estates, kevin and his regulars should not be poncided or held responsible for others actions thenkfully.

Door Sur or Madam The Vine is 94 the and or some പറ havo CL wit (amaig mei one is grea tou dor Fan and Get ONO 0 Man No n. n Music \$10 am a mp alm 0 ne on Ch POND Cu D 23 w Missad Aor the wong POILON



TO the Council,

In my Deinich the line pub should stay open and keisin beton should remain obener. The loss often I get to made at as my metal health isne the best but keven makes his time to help me make the time to see my Friends and family In an open Environment which is really good for my health. MK upton is super superive. I do not know much about the Following situation all im oware of is this publicable has been in my family and friends lists for many years. Ever since MR. UPTON has taken over this mput their has been no trauble what soever. He keeps a sare clean and furnied Sumanding to also support his customers and Environment, Himself and his stape go at of their ways to make buisness on this pub impercible. He is super profresional and does not descript to have this pub taken from him please take the time to consider and understand what that it would be a huge FOULL IN YOUR OCCIONS LO CLOSE ENIS PUD THOMKYOU.

1 8 1 6 6 6 6 6 6 7 6 6 6 6 6 19.3.23 To whom this may concerns I wans in the wine on Sunday The 12.3.23 watching the footBall Jke avor/one else that of s a good with Good B 2PAR Age groups have 200 and O.p.B when Some provisio stated autside on the car pork and aloming Street Dost knows where they had COHO Gray Bat It had assolutly nother to do with the people in the V Keisin up the TUC Known For Souriel Yours Kaos class Pas warks really hard 10 that was and classent Drugios ing or traise Caubers inn So I really have the Rips opens as its, with for the again Soan

correctionity in collyburst as theres nothing elos around Hore, I Just hope the Police Find there poople and hock then up for yours as use dont pood them smound in our continuity Best Please Be assured no one in the vine Hat day bad on thing what some to do With what want on that Sandar afternan.

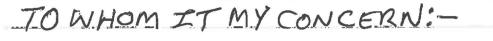
WHOEVER IS IN CHARGE I HAVE KNOWN KEVIN UPTON SINCE A HARD WORKING MAN. I CANT BELIEVE HOW KEVIN AND HIS CUSTOMERS HAVE BEEN PONISHED FOR BEHAVIOUR OF OTHERS. I RECENTLY HAD MY AND IT WAS AMAZING, THE STAFF ARE INCREDIBLE. PUNISH THE GUILTY, NOT THE INNOCENT, ۲

To ichemener. I have been going in the Valley Pub suice Im appauled that I have to suffer and go to defferent pubs which I don't like The Valley is Very warm and welcoming and Kerrin Upher is a wonder hal young man who Ne he should not be punched for others behavior.

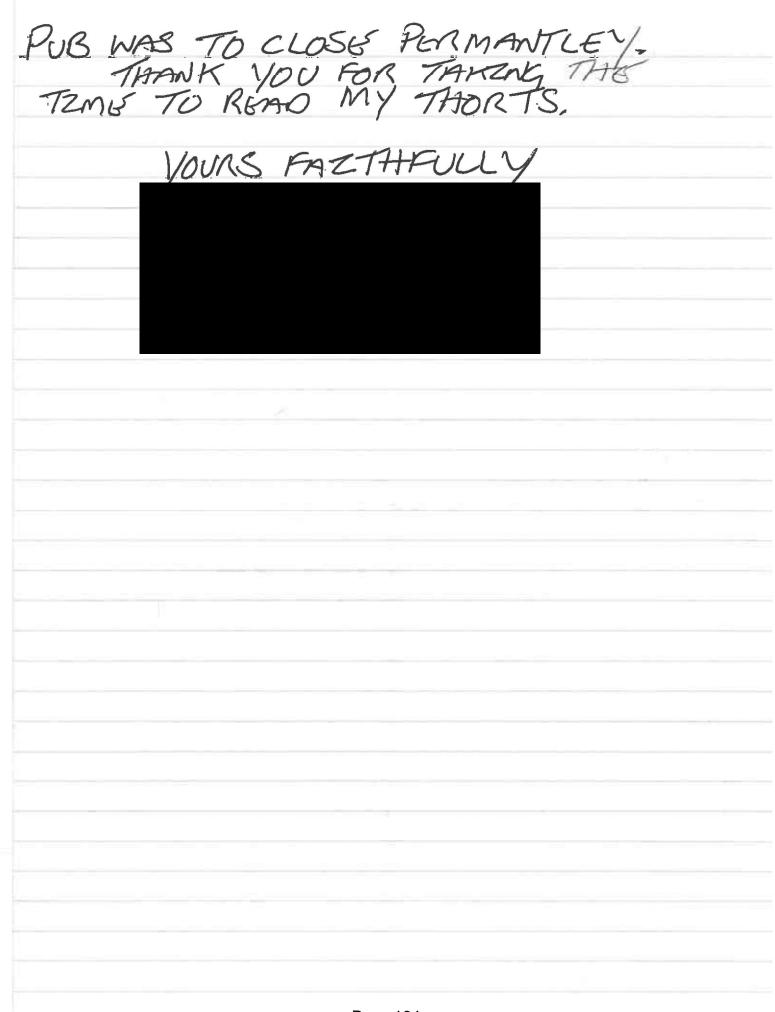
TO WHOM IT MAY CONCERN I AM YEARS OF AGE AND AT THE VINE HOTEL I KNOW THAT THERE HAVE BEEN PLOKEMS THERE IN THE PAST BUT SINCE THE NEW LANDLORD (KEVIN UPTON) TOOK OVER THERE HAS BEEN A MASSINE IMPROVEMENT BOTH IN HYGIENE IN THE PUB AND THE BEHAVIOUR OF THE CUSTOMERS IN GENERAL. INDEED SINCE KEUN TOOK OVER I HAVE NOT SEEN ANY TROUBLE INSIDE THE WR. I BELIEVE THE LATEST INCIDENT INVOLVES YOUTHS FROM A DIFFERENT ESTATE WHICH STARTED IN A PUB ON THEIR ESTATE AND SPILLED OVER TO THE VINE ESTATE. | UNDERSTAND THAT ANY TROUBLE. WHICH OCCURED DID & ON THE ESTATE AND WAS CERTAINLY NOTHING TO DO WITH THE POB. CLEARLY THE MANAGER OF THE VINE PUR CANNOT BE HELD RESTONFILLE FOR ANY TROUBLE WHICH SPILLED OVER FROM ANOTHER ESTATE OR INDEED TROUBLE ON THE VINE ESTATE WHICH HAS NOTHING TO DO LATTA THE VINE PUB? I HAVE IS THE ONLY LIFELINE ! HAVE LATE THE OUTSIDE WORLD. I VISIT IT A WEEK TO SOCIALISE WITH MY FRIENDS WHICH PROBABLY KEEPS ME SAME. I WOULD IMPLORE YOU NOT TO PUT ANY SANCTIONS ON THE FUR BEARING IN MIND THAT THE RECENT TROUBLE CLEARLY EMINATED ON A DIFFERENT ESTATE AND HAD NOTHING TO DO WITH THE VINE HOTEL. THANK YOU FOR TAKING THE TONE TO LEAD THIS LETTER .

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To whom it may concern Known Kevin upton now through going 10. Fieldow and as a iestomor landlord have always found as him a to be an horast and fair Man Jovial easy going and working hard yours Sincerely



THE VENE / THE VALLEY ) FOR YEAR AND AVE USED THE VINE PUB SINCE MOVING HAS BEEN NO PROBLEMS HERE, THERE E AREA SZNCE, I HAVE SEEN THE MAJO THE PUB HAS LOMIDS THAT BEEN FON ON WELL BUT ON THE OWNER OF MONEY ON 1 MAT ALO Spon TCh GIM BEATZFULL DON L A LZV ON AS Z MUC E ONCE OR TWZ C OL 4 SG OF HOU ME OUT TAG 5 FCN MIDER RESE CIS THE VMVY OF MGGT ZSE WE GE HANG m)cm) ANY WHEN 1 SZNCE KE TOOK OVER HAS HAS NOT BERN ZONDL MOY WARM WERCOMENCY, THE TGAM. NZGHTS TEAMS, DAR-BZ 1-TE ALSO L NE THE BC FOOD ON, IT WOULD BE TUBE COMMUNZ OUR 0



10 Whom it may concern I have been going in the vine pub for the past years, the first year the pub was run by a couple of women the pub was the manager of that time and there seemed quite run down until Kevin Upton took over as manager it was then i started to see a big difference and the pub improved for the better. where kevin m everybody had an amoging time and the went well with no issues. out of the area and travel to the NR ne a fewtimes a weak and weakends E enjoy myself so much at this establishment hat thave actually signed up for the n my opinion if the authorities dose this up down it would be a disaster for the eighbourhood as awhole but especially he older generation. Thankyou for taking the time to read Chis Lotter yours Sincerely

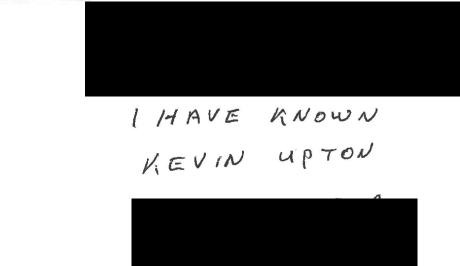
Appendix 11, Item 5 10 whom it may concern: PUB should stay open and kevin upton Dersonaum Remain managing this Should PUB as he is sufficent and an out standing the community Indusiding On 200 Regular customer and have SIGNI ais er his first hand, Kevin Looks and position collective. and is very Coun and nuroment their was any Minor troubled Situations. amoused dealt with in the correct possible way and the eight precautions are action. With the following auen INEC believe DALLON do the Camal this It is an as to the has been a Greater Establishment aste - UPTON has had it which I 100% Since MR now majority of the community would inits has been Troubled ways for a while NOW SO you should that this would be a vourselves 1 underst nd take actions and pub huae that NOLHING to do with Following Incident! The team that With The vine are Excellent an would be absolutely devastating 1050 So Substantion to our nonunitu -SO I muself and Everbody else ASK UCE) pas and and whoever else so give The vive MR. Upton and his Lean The chance they do trudo 20 they erer Page 166

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HE HAS THE GREATEST RESPECT FROM THE CUSTOMERS. COULD NOT WISH FOR A BETTER LANDLORD. THANK-YOM.

To whom it concerns. Ive known kevin Upton since being a teenager, hard working, nonest and Reliable What I can say is that it would be a mistake to close the Vine Pub, The been a customer for and mr upton has made this public house, Frendly, Safe, clean. Here are my reasons. 1) Old not happen in the Pub 2) People (idiots) from another estate 3) What other fub do we have to socialise Your Punnishing the wrong people.

Regards

By virtue of paragraph(s) 3 of Part 1 of Schedule 12A of the Local Government Act 1972.

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